

Bank Branch Grouping Strategy, an Unusual DEA Application

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ABSTRACT

This study uses Data Envelopment Analysis (DEA) to develop a grouping strategy for the bank branches of a large Canadian Bank. In order to benchmark their branches' performance, the Bank first clusters the branches based on community type and population size—a not fully satisfactory approach. Hence, DEA was used to develop a grouping approach using an input oriented BCC production model to capture and analyze the aggregated effects of many complex processes. The model examines the relationship between staff and transaction activities. The peer references produced by the DEA model illustrate that the Bank's current clustering methodology fails to compare some branches that are similar from an operational perspective; a flaw in the Bank's current grouping approach. The new grouping strategy offers a fair and equitable set of benchmarking peers for every inefficient branch.

Keywords: Data Envelopment Analysis; DEA; Benchmarking; Grouping; Clustering; Data Sorting; Process Improvement; Productivity; Bank Branch

1. Introduction

In this paper Data Envelopment Analysis (DEA) is used to sort data rather than assess the units' efficiency or productivity. The work was inspired by a problem one of the major Canadian banks had when they attempt to benchmark their branches' performance. While we had done several studies in bank branch efficiency [1-5], this effort was to help them see that grouping their branches for any comparative reason should be done in a different manner than simply using location or size as the criterion.

1.1. The Canadian Banking Industry

The Canadian banking industry is becoming increasingly competitive with a total of 66 banks operating in Canada, including 21 domestic banks and 45 foreign banks. Together these 66 banks operate over 5900 branches in Canada, employ over 249,000 people, and manage almost \$1.8 trillion in assets [6]. In addition, the largest five banks also carry on extensive businesses via banks owned outside of Canada and have significant presence in other financial services areas such as insurance, securities brokerage and trust activities.

The banks in Canada conduct much of their business and compete with each other through their branch net-

works. The branch network is the bank's main vehicle for contact and the management of relationships with customers. Furthermore, the banks are placing renewed emphasis on their branch channel and are aggressively expanding them. This is a turnaround from a decade ago when they were busy closing branches and consolidating their branch network. It is therefore important for banks to be able to evaluate and improve the performance of their branch networks.

Banks use grouping strategies in order to cluster branches into comparable peer groups with the purpose of comparing the performance of branches within each peer group, often using simple ratios. Banks typically use geographic and demographic factors to sort bank branches into peer groups, but these factors often ignore operational similarities and differences between them as they concentrate on regional or demographic factors. Such clustering approaches can create peer groups that are composed of operationally dissimilar branches which cause branch managers to push back when they are confronted with performance appraisals that show them in a poor light. It is crucial to not only make such comparisons fair and equitable, but it must be seen to be such when viewed by those being measured. Therefore, it would be very advantageous to group or cluster operationally similar branches into peer groups which can be

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seen to be appropriate, thus making the within group performance evaluations and the resulting performance targets fair and potentially easier to accept, and more importantly to be acted upon.

1.2. Data Envelopment Analysis

Data Envelopment Analysis (DEA) is a non-parametric linear programming (LP) methodology that defines a convex piecewise linear efficient frontier composed of the best performing decision making units (DMUs), and calculates relative efficiency scores for the inefficient DMUs by measuring their relative distance to the efficient frontier. For each inefficient unit DEA provides a set of improvement targets and efficient benchmarks allowing management to identify best practices in attempting to improve the performance of the inefficient units, and in setting improvement goals [7]. DEA can handle multiple inputs and outputs simultaneously and does not require specification of a production function for the model's variables [7]. In complex service industries such as the banking industry many of the inputoutput relationships are unknown, especially when examining multiple inputs and outputs simultaneously.

DEA in its constant returns to scale (CRS) form, known as the CCR model, was introduced in 1978 by Charnes, Cooper, and Rhodes [8]. The BCC model introduced by Banker, Charnes, and Cooper in 1984 provided the variables returns to scale (VRS) DEA formulation [9]. In 1985 Sherman and Gold used DEA to study the production efficiency of bank branches [10]. Since then many studies have used DEA to measure the efficiency of bank branches [2]. These studies can be classified into several categories including production, profitability, and intermediation. The production approach, which is used in this study, analyzes the bank's branches from an operational perspective where a branch uses inputs such as labor to produce output transactions such as deposits and loans.

DEA has several advantages over the performance ratios that are often used by the banks to evaluate branch performance. While ratios are simple to use and relatively easy to understand, their level of simplicity can be problematic in trying to see the big picture which incurporates many different aspects. Ratios examine the proportional relationship between two specific variables, but they fail to incorporate the multiple variables that must be examined together to fully understand the situation. No single ratio should be used to come to conclusions about the performance of a branch, but rather in examining the overall state of a branch a variety of ratios must be considered together. Simultaneously considering or aggregating the results of different ratios can be misleading by potentially masking underperformance and

relationships that exists in the data. Index numbers are often used to aggregate several weighted variables or ratios thus considering several factors at the same time. However, problems can arise from the selection of the weights used in calculating index numbers. Performing a multi-dimensional analysis such as DEA that considers all the pertinent variables simultaneously and does not require specifying a production function for the model's variables can provide a single aggregated performance indicator that better represents the overall state of the branches' performance.

As DEA is a well known operational research methodology, since this paper assumes only introductory familiarity with DEA, we will not repeat the theoretical and mathematical derivation of the approach. If the reader needs to learn more about the basics of DEA, we refer you to the excellent book on DEA by Cooper, Seiford and Tone [7].

The rest of the paper is structured as follows. It begins with an outline of our motivations for the study and the issues that arose from the present method used by the Bank. In Section 3 we show the methodology used and the rationale for what models were employed. Then, in Section 4 we report on the results achieved and show how the work can be utilized in the real world of this Bank. The paper concludes with a summary of the findings and this is presented in Section 5.

2. Motivation and Goals

The bank in this study is one of Canada's largest five banks. It operates over 1000 branches in Canada and offers a full range of banking services. In order to produce meaningful evaluations of their branches' performance, the Bank currently groups branches into seven clusters (categories) based on the community type and population size in the area in which they operate, as shown in **Table 1** below [11].

Table 1. Description of the Bank's current peer groups.

Group	Description of location
A	Downtown area of a city with a population > 500K
В	Adjacent to the downtown area of a city with a population $> 500\mbox{K}$
С	Adjacent to the urban area of a city with a population > 500K, including commuter areas
D	City with a population between 250K and 500K
E	Community with a population between 25K and 250K
F	Community with a population $< 25 K$
G	Community with a population $< 10K$ and >2 hrs drive from an urban center

The Bank utilizes its peer grouping in developing strategic targets and evaluating performance through peer benchmarking, mostly through the use of performance ratios. Under the Bank's current peer grouping methodology, group members can have significant differences in their operations and structure yet would be compared to each other due to general similarities in the locations out of which they operate. However, branches that are operationally similar are often grouped into different clusters and are thus not compared to each other. The Bank's current grouping strategy uses somewhat arbitrary population cutoff levels (10K, 25K, 250K, and 500K) to distinguish between peer groups. By clustering branches in such a way, the Bank ignores other factors such as branch size and the characteristics of the branches' customer base which affect the quantity and type of transacttions that the branches produce. The geographical and population size dependence of the Bank's grouping strategy are often not reflective of operational similarity and the inclusion of branches in one peer group or another is again done somewhat arbitrarily.

Consider for example the City of Hamilton and the former Town of Dundas (both located in southern Ontario, Canada). Hamilton and Dundas are in close proximity to each other, and were amalgamated in 2001. In 1996 Hamilton had a population of 322,352 [12] and bank branches in Hamilton would have therefore belonged to Group D, while Dundas had a population of 23,125 [12] and its branches would have therefore belonged to Group F. Being in very close proximity to each other, the communities of Hamilton and Dundas are arguably similar and their populations and businesses are intertwined. Therefore, to group branches in Hamilton and Dundas into such different peer groups is problematic. Rather than being compared to branches in Hamilton and other such similar urban communities, branches in Dundas would have been compared to other branches in Group F some of which are located in small remote communities.

After the 2001 amalgamation of Hamilton and Dundas along with other small towns in the vicinity, the population of the newly amalgamated City of Hamilton grew to 490,268 as shown in the 2001 Canadian Census, mainly due to the amalgamation as the real population growth since 1996 was only 4.8% [13]. The Government of Ontario's decision to amalgamate Hamilton and Dundas meant that in 2001 branches in Dundas, which were previously in Group F, would have been included in Group D and compared with other urban branches in that group. In addition, the 2006 Census showed that while the population of the amalgamated City of Hamilton grew by less than 3% between 2001 and 2006, it reached a level of 504,559 in 2006 [14] and therefore surpassed the arbitrary level of 500K set by the Bank. Conse-

quently, in 2006, the branches of both Hamilton and Dundas would have been clustered into Groups A, B, or C and would have been compared to other branches in those groups instead of being compared to branches in group D to which Hamilton and Dundas belonged before 2006. Furthermore, any smaller communities which would have been defined by the Bank as being adjacent to Hamilton, or commuter areas of Hamilton, would have also been included in Group C after the amalgamated City of Hamilton surpassed the arbitrary 500K population threshold. Finally, it could be argued that branches in Hamilton which is less than 70 km away from Canada's largest city, Toronto, along with all the branches in between the two cities should have been grouped together with branches in Toronto. It clearly makes more sense and results in a more credible approach as most people would agree that due to strong economic and demographic similarities and dependencies of these communities such grouping would be more acceptable. We will show that the Bank's current grouping strategy is quite arbitrary at times as it fails to group operationally similar branches together, sometimes leading to inappropriate comparisons between branches and failing to compare branches that operate in a similar manner.

There were two main drivers in this study. First, the Bank needs a more comprehensive and defendable branch grouping methodology before they do any credible benchmarking. Second, a better data sorting tool such as DEA could make the branch grouping process fairer and more equitable.

The work encompassed an approach to sorting branches and then comparing the results to the approach the Bank uses. This was to convince management and branch staff that the DEA method is better from a number of points of view. Our work resulted in a defendable approach to a new grouping technique for the Bank for its inefficient branches by utilizing DEA efficient peers.

3. Methodology

Before we delve into the methodology employed here, it is instructive to recall the one paper from the literature by Thanassoulis [15] where he examined the efficiency of police forces in England and Wales. Given that police forces operate in different demographical areas, comparison to peers which operate under better circumstances is unfair to those police units which have to deal with more perpetrators without fixed addresses and in communities where the people do not readily cooperate with police. To address this problem, Thanassoulis [15] had introduced a variable that reflected the social and economic deprivation of the district covered by the specific police unit. This variable was an index that had both positive and negative values, but the base index was arbitrary and there was little confidence in it as a represen-

tative factor that could be used as an input or output.

However, the authorities that manage the police forces (43 such units in this study) did recognize the problem and had divided the forces into "families" using a number of indicators available. Hence, only units in the same family could be compared so that the comparison would be fair and equitable. Thanassoulis carried out some detailed analyses both within the families of police units and with appropriate weight restrictions on some of the variables to reflect the importance, for example, of solving a violent crime or a simple theft.

The interesting part of this prior work is the concept that grouping units to be studied using external realities of environment, demographics and even social conditions to group units also existed in our work. The Bank did group, rather arbitrarily but acceptably to the measured units, the branches which could be compared to each other. As in [15], we had found that these groupings by management do not represent the peers well, in our case much more so than in [15].

3.1. Dataset

The data provided by the Bank encompasses the operations of over 1200 branches over a 10 month period during the Bank's 2004 fiscal year. A total of 279 branches were removed from the dataset due to several reasons. Commercial branches were removed also as their business strategy has a different focus as was shown by

Schaffnit and Paradi [1]. The data statistics are shown in **Table 2**.

It is important to check if the data contains variables which are not closely related, so a cross correlation was done on the 966 DMUs we were left with and the results are shown in **Table 3**.

3.2. The Model

The model aims to identify the efficient branches that are similar from an operational perspective to the inefficient branches. A production style model was chosen for this study converting inputs into outputs. The inputs are comprised of the branch personnel while the outputs are represented by transactions.

The Bank divides branch personnel into four categories: Administration, Sales, Service, and Management. The administrative staff were added to the service staff counts as many branches had few or no administrative staff and the administrative and service staff perform similar duties. The three staff categories measured in terms of Full Time Equivalents (FTEs) of personnel comprised the inputs to the DEA model as they represent a generally comparable human resource across all branches thus not requiring accounting for regional salary differences.

Output variables used in the model measure revenue generating transactions and service transactions at each branch including: 1) Day to Day Banking transactions for

	INPUTS			OUTPUTS					
	Service (include Admin)	Sales	Mgmt	Total Day to Day (units)	Total Investment (units)	Total Borrowing (units)	OTC		
Max	53.63	40.72	1.75	18,308	19,656	8222	3186208		
Min	0.98	0.62	0.00	143	111	119	12,009		
Average	8.16	5.48	0.82	2867	3414	1855	248,459		
SD	4.41	3.34	0.21	1832	2244	1028	172,880		

Table 2. Statistics on Input/Output Data.

Table 3. Correlation between variables used.

	Service (include Admin)	Sales	Mgmt	Total Day to Day (units)	Total Investment (units)	Total Borrowing (units)	OTC
Service (incl. Admin)	1.0000	0.8600	0.3753	0.8745	0.8145	0.8104	0.9370
Sales	0.8600	1.0000	0.2641	0.8325	0.8667	0.8523	0.8032
Management	0.3753	0.2641	1.0000	0.3526	0.2797	0.3549	0.3341
Total Day to Day (units)	0.8745	0.8325	0.3526	1.0000	0.7955	0.8683	0.8113
Total Investment (units)	0.8145	0.8667	0.2797	0.7955	1.0000	0.7589	0.7487
Total Borrowing (units)	0.8104	0.8523	0.3549	0.8683	0.7589	1.0000	0.7601
OTC	0.9370	0.8032	0.3341	0.8113	0.7487	0.7601	1.0000

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personal and small business accounts; 2) Investments including personal and small business term-deposits, money market funds, fixed income and wealth accounts; 3) Borrowing consisting of mortgages, personal and small business loans, lines of credit and credit card balances; and 4) All over-the-counter (OTC) transaction activity measured in actual units was also included as an output variable [11].

The model was formulated as an input oriented BCC model to assess the potential reduction in staffing levels at each branch that would allow producing at least the branches' current transaction levels. Since the Bank's current grouping strategy does not consider the scale of operations of the branches, the VRS BCC model was chosen as it accounts for scale effects [9]. For a complete discussion of the BCC model please refer to the seminal 1984 paper by Banker, Charnes, and Cooper [9].

The BCC multiplier formulation (1) defines a piecewise linear convex efficient frontier composed of the best performing branches [9]. For each bank branch an LP is solved producing an optimal set of non-negative weights $(u_r^* \text{ and } v_i^*)$ that maximize the efficiency score (virtual output/virtual input ratio) which is restricted to be less than or equal to 1. The unrestricted variable \tilde{u}_o gives the model it's VRS characteristic allowing for the scale effects to be accounted for in measuring the efficiency of each bank branch.

$$\begin{aligned} & \underbrace{\sum_{r=1}^{s} u_{r} y_{ro} - \tilde{u}_{o}}_{\sum_{i=1}^{m} v_{i} x_{io}} \\ & \underbrace{\sum_{i=1}^{s} u_{r} y_{rj} - \tilde{u}_{o}}_{\sum_{i=1}^{m} v_{i} x_{ij}} \leq 1, \quad j = 1, \cdots, n \\ & \underbrace{\sum_{i=1}^{m} v_{i} x_{ij}}_{i} \leq 0, \quad r = 1, \cdots, s \\ & v_{i} \geq 0, \quad i = 1, \cdots, m \\ & \tilde{u}_{o} \quad \text{free} \end{aligned} \tag{1}$$

 y_{rj} —quantity of the r^{th} $(r = 1, \dots, s)$ output variable for unit j $(j = 1, \dots, n)$;

 y_{ro} —quantity of the r^{th} output variable for the unit being evaluated (DMU₀);

 x_{ij} —quantity of the i^{th} $(i = 1, \dots, m)$ input variable for unit j $(j = 1, \dots, n)$;

 x_{io} —quantity of the i^{th} input variable for the unit being evaluated (DMU₀);

 u_r —weight associated with the r^{th} output variable;

 v_i —weight associated with the i^{th} input variable;

 \tilde{u}_o —unrestricted variable that allows for the scale effects.

The BCC primal multiplier formulation (1) can be

linearized and converted into the BCC dual envelopment LP formulation as provided below in (2) [9]. The envelopment LP formulation (2) is easier to interpret and reduces the computational effort required to solve it. It also reports input and output slacks representing the remaining possible improvements in a unit's performance after the radial improvements have been applied [7]. Any non-zero values of λ_j indicate that DMU_j is an efficient DMU referenced by DMU₀, or in other words, an efficient peer to the DMU being evaluated.

Min
$$\theta - \varepsilon \left(\sum_{r=1}^{s} s_{r}^{+} + \sum_{i=1}^{m} s_{i}^{-} \right)$$
Subject to
$$\theta x_{io} = \sum_{j=1}^{n} x_{ij} \lambda_{j} + s_{i}^{-}, \quad i = 1, \dots, m$$

$$y_{ro} = \sum_{j=1}^{n} y_{rj} \lambda_{j} - s_{r}^{+}, \quad r = 1, \dots, s \qquad (2)$$

$$\sum_{j=1}^{n} \lambda_{j} = 1$$

$$\theta, \lambda_{i}, s_{i}^{-}, s_{r}^{+} \ge 0$$

 x_{ij} —quantity of the i^{th} $(i = 1, \dots, m)$ input variable for unit j $(j = 1, \dots, n)$;

 x_{io} —quantity of the i^{th} input variable for the unit being evaluated (DMU₀);

 y_{rj} —quantity of the r^{th} $(r = 1, \dots, s)$ output variable for unit j $(j = 1, \dots, n)$;

 y_{ro} —quantity of the r^{th} output variable for the unit being evaluated (DMU₀);

 λ_i —weight assigned to unit j;

 θ —efficiency score, largest possible proportional inputs contraction;

 ε —infinitesimal positive number;

 s_i^- —slack in input variable i;

 s_r^+ —slack in output variable r.

The production model presented in **Figure 1** was solved using the BCC dual envelopment LP formulation (2). The model was solved through the Saitech Inc's DEA-Solver Professional software which utilizes a two stage approach first solving for θ in Stage 1 and then fixing θ in Stage 2 and solving for the slacks by maximizing their sum [7].

3.3. Peeling Algorithm

One of the perennial problems in DEA studies is the identification of outliers which may be real or just the result of some errors in the data. There are a number of methods to address this issue and we utilize here the "peeling" approach. In order to produce fair comparisons between branches, some branches reported as efficient need to be removed from the dataset as they may operate in advantageous environments not captured by the



Figure 1. Model inputs and outputs.

model's variables, or may posses some advantage which their peers cannot copy or create. The dataset may also contain data errors for some branches causing them to be reported as efficient branches when they are actually not. Such artificially efficient branches can cause a shift in the frontier to more efficient levels causing the inefficient branches referencing those segments of the frontier thusly distorted to receive unnaturally low efficiency scores. Such artificially efficient branches could also be reported as references for inefficient branches when in fact they are not comparable.

Divine [16], and Thanassoulis [17] suggested using a layering, or peeling technique, where the efficient units are removed from the sample and the analysis is run again to see if the scores of the remaining units change much. Peeling algorithms are typically based on either performing several iterations of complete peeling where all efficient branches are removed during each peel, or the removal of all efficient branches referenced by more than a certain threshold of inefficient branches. These procedures however ignore the strength of these references as represented by the λ values.

The final recommendations to the Bank include performing a review of efficient branches that were identified as potential outliers to determine whether they are good performers whose results could be achieved by the branches referencing them, or whether there is something unique about their operations or potentially whether their data contains an error. However, since it was not plausible for such a review to be performed by the Bank during the time that this research was being performed, the peeling algorithm (3) below was used to identify potential outliers and remove them from the dataset as a precaution.

Sensitivity analysis was used to examine the effects of removing efficient branches that were being referenced by an unexpectedly high number of inefficient branches. The upper threshold level for efficient branches that were being referenced was set at >25% of the inefficient branches. The λ values indicate the strength of the relationship between the inefficient branches and the efficient branches which they reference. When an inefficient branch is projected onto a point on the BCC efficient frontier that point is defined as a linear combination of the efficient branches that the inefficient branch references, and those efficient branches' corresponding λ val-

ues indicate what proportion they contribute to defining that point on the efficient frontier. Sensitivity analysis was conducted for $\lambda > 0.15$, $\lambda > 0.20$, and $\lambda > 0.25$ where the efficient branches were being referenced by >25% of the inefficient branches. As the λ value increased, the number of times efficient branches were being referenced decreased as the weaker relationships were not being counted. Since no efficient branches were being referenced by >25% of the inefficient branches when $\lambda > 0.25$, $\lambda > 0.20$ was used to identify which efficient branches to peel [11]. The peeling algorithm (3) is summarized below.

Step 1: Solve the production model in **Figure 1** using the BCC envelopment LP Formulation (2).

Step 2: Remove from the dataset all efficient units referenced by more than 25% of the inefficient units with a $\lambda > 0.20$.

Step 3: Return to Step 1. Terminate the algorithm once Step 2 removes no additional efficient outliers.

4. Results

4.1. Peer Group DEA Results

Table 4 summarizes the DEA results broken down by the Bank's current peer groups [11]. It should be noted that group C has the highest number of efficient branches as it also has the highest number of total branches. Group G has the second highest number of efficient branches despite having the second lowest total number of branches. The average efficiency scores were similar across all the groups.

Using the same model but excluding the 86 branches from group "G" the same peeling algorithm as previously discussed was used to remove all efficient outliers that are being referenced by a significant number of inef-

Table 4. DEA results summary broken down by the Bank's current peer groups.

Group	A	В	C	D	E	F	G	Total
# Branches	29	92	376	129	141	113	86	966
# Efficient	4	6	25	6	5	9	19	74
% Efficient	14%	6%	7%	5%	3%	8%	22%	8%
Average Score	0.78	0.81	0.82	0.81	0.78	0.82	0.82	

ficient units. After the removal of these "rural" branches and "peeled" units the results are shown in **Table 5**. Eleven branches that were considered inefficient previously became efficient under the new model, but the percentage of efficient units in the overall branch network remained consistent with the previous analysis. In addition, the average efficiency score did not change significantly for each peer group as well as for the overall network.

4.2. Peer Group Referencing

Since the study aims to examine branches with similar operating practices, only references of $\lambda > 0.2$ were included in the analysis, and self-referencing efficient branches were excluded. A summary of the percentages of inefficient branches referencing efficient branches broken down by the Bank's current peer groups is shown in **Table 6** [11]. Most peer groups (with the exception of C and G) exhibit relatively low percentages of within group references suggesting that there may be a high degree of variability within the group's operating environment—an indication that the Bank's current grouping strategy may not be optimal.

All of the Bank's peer groups frequently referenced units in groups C and G. Branches in large communities (A, B, C) referenced the efficient branches in the large residential communities of group C at a higher frequency,

while the branches in the smaller communities (D, E, F, G) referenced both the efficient branches in group C and the efficient branches in the small rural communities of group G at a higher frequency. Group C with the largest total number of branches (376) and the highest number of efficient branches (25 out of a total of 74) represents a diverse set of peers with various operating characteristics causing them to be benchmarked by many branches in other peer groups. While group G has the second smallest number of total branches, it does have the second highest number of efficient branches, and the highest percentage of efficient branches, as branches from group G are generally small branches operating in small rural communities with small populations. Branches operating in these environments often have advantageous operating conditions such as lower staff turnover rates and improved long term relationships with customers.

These observations are consistent with the DEA study of the retail branch network of a large Canadian Bank conducted by Schaffnit, Rosen and Paradi [5] where they found that small community branches were the most efficient among all peer groups. But while group G does operate in an advantageous environment, excluding peer group G from the study produced only small improvements in the within group references rates and did not lead to a big change in the referencing patterns.

Further analysis was performed by combining groups

Peer Groups	A	В	C	D	Е	F	Total
No. of Branches in group	29	92	376	129	141	113	880
No. of Efficient DMUs	4	7	29	6	6	14	66
% of Efficient DMUs (excluding "G")	14%	8%	8%	5%	4%	12%	7.5%
% of Efficient DMUS with all groups	14%	6%	7%	5%	3%	8%	7.6%
Average Efficiency	0.78	0.82	0.83	0.81	0.79	0.83	0.82

Table 5. Efficiency score analysis for all peer groups excluding "G".

Table 6. Percent of inefficient branches referencing efficient branches.

		Efficient Peers						
		A	В	С	D	Е	F	G
	A	10%	22%	43%	0%	8%	0%	16%
	В	2%	15%	51%	1%	7%	2%	22%
In SC -i and DMII-	C	3%	17%	48%	3%	11%	3%	15%
Inefficient DMUs	D	1%	18%	28%	8%	18%	3%	22%
	Е	5%	25%	24%	2%	19%	1%	23%
	F	0%	7%	28%	2%	28%	8%	26%
	G	0%	5%	24%	2%	6%	6%	56%

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of branches that operate in similar community sizes. The combined peer groups are shown in **Table 7** [11]. While these combined groups improved the within group referencing as evidenced by comparing the results from **Tables 6** and **7**, there is still a significant percentage of out-of-group references. The model results therefore show that branches with similar operating characteristics do not necessarily operate in the same community settings and suggest that other factors are influential in determining peer grouping strategies.

4.3. The Grouping Strategy

The solution proposed to the Bank is to create customized peer groups for each inefficient branch. While all efficient references can be provided for each branch, it is more effective to form smaller peer groups consisting of the largest λ values since the larger the λ value is, the more similar the inefficient branch is to the efficient branch it references. To make the peer groups consistent and easy to understand and analyze the recommendations is to provide for each inefficient branch a list of their top 3 efficient reference branches for benchmarking purposes. Using this approach only 3% of the inefficient branches had all 3 of their top references in the same peer group; only 17% of the inefficient branches referenced 2 out of 3 branches from same peer group, and for 40% of the inefficient branches only 1 out of 3 of their top references came from the same peer group. Finally, 40% of the inefficient branches had all 3 of their top references come from outside their own peer group.

Since the references produced by DEA are based on operational similarities, it can therefore be seen that the Bank's current grouping strategy fails to cluster operationally similar branches into the same peer groups, and benchmarking using the Bank's currently used grouping strategy will lead to inappropriate comparisons between branches and misguided performance improvement targets.

4.4. Other Factors That Could Affect Peer Groups

The customized grouping approach is helpful in distinguishing characteristics correlated to performance, since

Table 7. References within groups of branches that operate in similar community sizes.

Clustered Peer	Groups	References within Clustered Peer Groups
Large	A, B, C	68%
Medium	D, E	24%
Small	F	8%
Very small rural	G	56%

the model completes a comprehensive analysis to form peer groups. Nevertheless, there are other factors that may exploit the multidimensional modeling capability of DEA, such as: staff experience, demographics, location and competition to name a few. Clearly, these factors have influence on performance, but data is almost never available to address these questions.

Staff experience could be measured as the length of employment and training levels received. More experienced staff may have better developed skills or may be more familiar with customer needs which tend to increase efficiency (rural branches). On the other hand, branches experiencing relatively high turnover as compared to other peers may require more time and effort to train the new employees, thus differentiating these branches (large urban locations). But such data was not available to us, nor is it likely to be released even if the Bank had it, citing privacy issues.

Canada has a comprehensive database of census information that is publicly available. Using this data, we could try to understand which, if any, demographic factors have significant effects on branch productivity. For example, transactions may be completed more efficiently if barriers to communication are minimized—Canada is a highly multi-cultural society with a significant number of residents with poor or non-existent command of the English language¹. In fact, the Bank can and does staff the branches to meet local language needs, but this does not solve the whole problem. Another factor may be related to usage of online resources (e.g. Web Banking) which would be difficult for computer illiterate customers, who then will go to the branch and create additional transactions

Bank branches located within readily accessible facilities might not be a good comparison for those that are not centrally located. Branches located in shopping centres, for example, may service more inter-bank² customers as compared to less accessible branches. Operating characteristics are often influenced by the customer mix and accessibility of the branch.

Peer groups may also be formed using local competition intensity or lack thereof as parameters. If there is relatively less competition, there may be more opportunities for new account activities since customers do not have the option to bank with other financial institutions. As a result, such branches may inherently have an advantage in increasing their sales outputs to make them more efficient.

¹This does not imply that branches in neighborhoods that are not predominantly English speaking are necessarily less efficient.

²Inter-bank customers are customers who do not have an account at the Bank. Process times are longer for these customers for due-diligence and approvals required for identity verification.

5. Conclusions

In today's competitive banking environment operational efficiency of the Bank's branch network is critical to its success. Branch performance is often difficult to evaluate, primarily due to the complexity of their operations. To evaluate operational (not profitability, etc.) branch efficiency, the Bank must first cluster them into meaningful peer groups so that branches could be compared and evaluated against each other in a clearly fair and equitable manner. This study evaluated the current grouping methodology employed by the Bank, which is based on community type and population size. The bank branches' peer groups were compared to the reference sets produced by the input oriented DEA BCC production model that used personnel FTE levels as inputs and customer transactions as outputs.

A peeling algorithm was used to eliminate potential outliers. This approach was conservatively applied in order to avoid the elimination of good reference DMUs that the inefficient branches could learn from. It is recommended that the Bank review the data for every potential outlier identified through the peeling procedure to determine if it is, in fact, an outlier. The potential outlier identification thresholds could be lowered further to identify a larger group of potential outliers for the Bank to review.

The analyses based on the DEA results indicated that most of the efficient branches being referenced came from outside of the inefficient branches' peer groups as those were defined by the Bank, suggesting that operational similarity is not generally related to community type and population size. This result suggests that there may be a high degree of variability within the Bank defined peer groups' operating environments, and that operational similarities exist between branches across peer groups leading to cross referencing at high frequencies. The small rural community branches of group G were referenced by the highest percentage of inefficient units in other peer groups relative to the total number of branches in group G, as group G exhibits unique operating conditions such as lower staff turn over rates and long term customer relationships. A subsequent analysis was performed to examine possible bias introduced into the model by the group G branches, but the model without the rural group G branches exhibited the same trends as the model using the entire dataset showing a high frequency of out-of-group referencing again suggesting that branches in different peer groups might, in fact, share comparable and similar operational characteristics.

Using the DEA model's results, it is recommended that for each inefficient branch a customized peer group be identified consisting of its top 3 references based on the highest λ values. Consistent with the Bank's goal of having a truly comprehensive grouping strategy, the

proposed model captures the combined effects of various inputs and outputs not readily identifiable with its current grouping strategy. This approach yields a set of fair and equitable groups that compare inefficient branches to their most operationally similar efficient peers. By providing up to 3 unique, best practice efficient peers for each inefficient branch, meaningful comparisons can be made to identify the best practices that could be implemented by the inefficient branches to improve their performance. This approach is intuitive and simple for Bank staff to adopt, thus increasing the probability of a successful implementation.

Additional research and a review of the results by the Bank is required in order to ensure that the references are valid and that no unaccounted for advantages exist causing some branches to appear to be artificially efficient. Should such factors exist, the Bank should provide the relevant data so that these factors could be accounted for in the model.

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