# Developing a GIS Audit Framework in the Context of Information Technology though a Reductive Model Approach 

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#### Abstract

A GIS audit framework is necessary considering the diverse nature of GIS with regard to components, applications and industry. In practice, checklists are generated during the audit process based on specific objectives. There is no standardized list of items that can be used as a reference. The purpose of this study was to develop a GIS audit framework as a foundation for GIS audits. The framework provides that comprehensive approach to various GIS aspects during the audit process. The design builds on a developed conceptual framework where most significant categories of GIS audit parameters namely data quality, software utilization, GIS competency and procedures (work flows) were identified. The study adopted a reductive model approach to simplify the complexity associated with each category of GIS audit parameter. The resultant audit elements for each category are organized in a matrix that forms an integral part of the framework. The columns comprise audit goal, audit questions and audit subjects as indicators which are qualitatively measured. The rows comprise the parameters (data quality, software utilization, personnel competency and procedure (workflows)). To use the framework, an auditor only needs to create an audit checklist that consists of particular parameters and indicators from the framework depending on audit objective. As part of an on-going research, the next step will involve validating the framework through a mock testing process.


## Keywords

GIS Audit Framework, GIS Complexity, Reductive Model, GIS Monitoring and Evaluation, Audit Checklist

## 1. Introduction

In the context of GIS audit, a framework is a reference for undertaking GIS audit
[1]. The extent to which GIS is utilized in an organization should be audited to ensure monitoring and evaluation. Previous GIS audit frameworks are designed for specific operations and may require calibration or customization for a more meaningful result that fits users' need [2]. This necessitates a generic framework that provides a wide range of audit aspects within various levels of GIS. The main objective of this paper was to present the design of GIS audit framework through a reductive model approach.

GIS is broad and complex [3] which poses a challenge in the design of the audit framework, considering that GIS inputs \& outputs are distinct and specific to particular applications [4]. In this regard, a reductive model approach was adopted in the design of the audit framework. The approach ensures that the entire GIS is presented in terms of its components and still preserves its identity [5]. The reductive model approach addresses the complexity and multidimensionality of GIS audit [6], by breaking down the main parameters and focusing on sub-parameters. The next section reviews the reductive model approach and its application in GIS audit, followed by a presentation of on the approach in the design of the GIS audit framework. The framework is then presented subsequently.

## 2. Literature Review

### 2.1. Reductive Model Approach

Information systems are complex and comprise several integrated components [7]. The complexity makes development of audit framework demanding and difficult [8]. The audit framework parameters may not be exhaustively captured, necessitating use of strategies to simplify and reduce complexity [9]. Reductive model approaches have been applied to provide approximations related to parameters under consideration [10]. Reduction provides an explanation that decomposes complex activities and localizes components within the complex system [11]. It implies that a theory which describes phenomena at a particular set of large scale may be reduced to theories appropriate at smaller scale [12].

### 2.2. Introduction to Reductionism

Reductionism is an approach that is used in many disciplines including psychology that is centered on the belief that something can be explained by breaking it down into its individual parts [13]. The idea of reductionism was introduced by a French philosopher "Rene Descartes" back in 1637, where he argued that a complex system can be explained by reducing its fundamental parts [14].

Recent literature suggests that reductionism originates in what is called "mul-ti-scale argument" based on the fact that numerous successful scientific models appeal to features and properties from wide range of scales [15]. The model concerns the behavior of materials that display radically different behaviors at different length of scales [16]. It is based on the assumption that any complex system is best understood by analyzing its physical parts in isolation [17]. The
perspective taken by this paper is that GIS is composed of components such as data, software, hardware, people and methods [18]. While a component such as hardware is obvious, diversity or quantity of data, software, competency and procedures that professionals use are sometimes overlooked [19]. There is need for them to be analyzed and reduced in order to arrive at optimal audit elements.

### 2.3. Common Applications of Reduction

The reduction approach holds a significant influence and application on information system, medical science and biology [20]. In information system, understanding system behavior proceeds from bottom-up by aggregating explanations of individual components behaviors [21]. Basic concept is approximation of large scale dynamic systems [22]. It decomposes a given system into a number of subsystems for computational efficiency and design simplification [23].

### 2.4. Reduction in GIS

GIS comprises components with complex elements and connections linking them [24]. This necessitates breaking down the complexity of such a system [25]. Even though there isn't a generic approach for resolving system complexity, information systems problems are context specific [26]. Reducing complexity of GIS involves an approach that introduces GIS concept to determine what exactly need to be reduced [27].

Not much has been done for GIS reduction but literature reveals that reduction approach has been applied to reduce complexity of GIS vector data during transmission [28]. In information system, reduction has been applied to deal with complexity where reduction mechanisms such as partition, projection and filtering are applied to reduce quantity or diversity of elements [10]. Also, attribute reduction model has been applied to provide parameter approximations for massive and complex information system datasets [29]. Figure 1 illustrated the GIS audit reduction process.

The strategy for reducing GIS audit complexity is centered on interpretation of elements that represent GIS as a system [30]. Essential elements and their relationships are understood qualitatively by applying partition as the main reduction strategy of abstracting audit elements [9]. From Figure 1, partition involves breaking down quantity and diversity of GIS audit parameters into simplified elements [31]. Four aspects: quality, functionality, performance, monitoring \& evaluation are considered meta-models that correspond to general concepts for describing GIS audit [9]. The meta-models are themselves models comprising concepts that guide in abstraction of audit elements [32].

The meta-models are explored to come up with simplified essential audit elements [9]. Audit concerns are addressed through formation of classes/categories in relation to each aspect under consideration [33]. For instance, quality elements characterize fitness for use and production of GIS products and services with quality level that fulfils requirements [34]. Abstraction focuses on essential


Figure 1. GIS audit reduction (source owner).
quality elements categorized into spatial location, relationship and attribute information that provide an effective framework for encoding geospatial data [35].

Similarly, Functionality of a GIS software is characterized by analytical capability and suitability aspects that determines its ability to achieve desired objectives [24]. Commercial and open source GIS software has significant variation in terms of functionality [36]. Based on software platform (desktop, web, server or specialized) used, software utilization is centered on software effectiveness to the defined GIS application [37]. Abstraction of software functionality is based on elements deemed to provide primary needs to solve spatial issues categorized into mapping, spatial analytics, external environment support and customization [38].

More so, a successful GIS performance is defined by competencies that address workforce need within a particular work setting [39]. This involves profes-
sionals with specialized skills and general competencies that influence their ability to manage GIS resources [40]. However, evolving set of responsibilities and expectations associated with GIS professionals poses a challenge on addressing the knowledge and abilities they are expected to possess [41]. Abstraction of essential GIS competency audit is therefore based on elements that support organizational needs, categorized into technical knowledge and skills, workplace competencies and personal effectiveness [39].

In addition, monitoring \& evaluation aspect provide procedures to oversight GIS implementation, datasets, technology and resources [42]. With GIS attributed to various technologies, processes and methods [18], the complexity of monitoring and evaluating GIS is simplified with respect to GIS procedures that focus on staying up to date in line with GIS components, resources and technology [43].

The classes/categories resulting from explored meta-models are filtered to provide reduced elements for entire model [9]. Filtering is restricted to properties or attributes explicitly related to each GIS audit parameter [44] as presented in Table 1. For example, quality involved filtering audit elements aspects with respect to accuracy or thoroughness of spatial and attributed information [45]. They reflect quality elements that facilitate compliance and consistency of GIS Data [46]. On the other hand, GIS software functionality filtration was based on those that match common users' needs: capture, store, retrieve, manage, display, and analyze all types of spatial \& non-spatial data [47]. This is with respect to GIS application need aimed at reducing the resources and costs associated with supporting bundled GIS software tools [48]. Similarly, filtration of performance involved elements of qualified and successful geospatial industry workforce with respect to sector-specific, personal effectiveness and management competencies [41]. Additionally, monitoring and evaluation were filtered with respect to basic

Table 1. Filtering criteria.

| Parameter | Filtering Criteria | Filtered Audit Elements |
| :--- | :--- | :--- |
| Data Quality | Compliance and consistency of GIS Data [46]. | Accuracy, Lineage, completeness, currency, coverage <br> and consistency. |
| Software utilization | Software utilization that match common users, <br> needs aimed at reducing resources and costs <br> associated with supporting bundled tools [48]. | Common GIS software utilization functionalities <br> with respect to mapping, spatial intelligent, external <br> environment support and customization. |
| GIS Competency | Qualified and successful Geospatial industry <br> workforce with reference to technical knowledge <br> and skills, sector-specific, personal effectiveness <br> and management Competencies [41]. | Tequipment and software, GIS software applications <br> from working within a GIS environment, exposure to <br> equelopment, GIS quality control/quality assurance |
| Procedures | Basic procedures for managing a progressive GIS <br> to provide support for successful operations, data <br> management, applications development, customer <br> support and funding [49]. | Procedures for monitoring operations, data, <br> technology, standards and operating procedures, <br> stability, growth and funding of GIS. |

procedures for managing a progressive GIS that support successful operations, data management, applications development, customer support and GIS funding [49].

There isn't a perfect solution to reducing system complexity neither is there a specific standard approach [26]. For complex systems such as GIS, context specific approach is recommended [9]. This approach starts with review of concepts underlying the system [33]. This enables understanding system dynamics to assist in analysis \& identification of quantity or diversity of reduction elements [50]. Model abstraction mechanisms \& strategies such as projection and partition are applied to reduce quantity or diversity of elements and their interrelations [9]. Partition focuses on breaking down the entity into pieces [31] while projection focuses on compacting the entity [51] and still preserves the physical properties after reduction.

In this paper, partition has been applied as the main strategy for reducing GIS audit parameters. The audit parameters have been broken down into simple elements that focus on pertinent audit elements. It may be difficult to understand all associated elements for a system that is constantly evolving like GIS [52]. This may render GIS as a system perceived more than the sum of broken elements, such that aggregation of broken elements may not equal to a complete GIS system. Major benefit of this reduction is that the complexity of GIS system is decomposed into smaller elements that are easier to investigate and work with for a successful audit engagement [21].

## 3. GIS Audit Framework Design Methodology

### 3.1. Stakeholders Perspective

The framework design is centered on different levels of GIS application areas within an enterprise setting. GIS users may have different views on GIS audit depending on the size or focus of the organization, hence necessitating their involvement as co-designers. For this reason, a questionnaire inform of a GIS audit checklist was prepared and shared with various GIS users in Kenya to ensure participation and ownership [53]. The questions were not structured but open-ended in which the participants were free to give their responses [54]. They gave views with regards to elements they would want audited with respect to the four categories of GIS audit parameters. These views were integrated into the reduction model with respect to the four meta-models: quality, functionality, GIS performance, monitoring \& evaluation. They were filtered to form part of reduced audit elements. The choice of selected co-designers was informed by the level of uniqueness and size of their organizations, clustered into national government, county government, government land agency, private sector and private practitioner.

### 3.2. Design Architecture

Audit is a dynamic and complex activity comprising several inter-related activi-
ties [55]. A structured design is employed for each GIS audit parameter to capture aspects of planning, need assessment, audit execution, completion and reporting [56]. This helps in establishing overall audit strategy for engagement and development of an audit plan [57]. The main architecture of audit plan is presented in an audit process flow that outlines GIS audit requirements. The flow provides a sequence of processes that describes design components crucial for each GIS audit parameter. Each parameter is uniquely described by considering its associated parameters, key features and contribution to GIS.

### 3.3. Data Quality Audit

The design of data quality audit identifies data integrity constrains that detects and evaluate inconsistencies within a GIS database [58]. Topological, spatial and attribute consistencies are fundamental in defining GIS data integrity elements [59]. The roadmap to data quality audit is a well-defined data quality audit architecture as illustrated in Figure 2. The figure is a guide that organizes appropriate levels of data quality audit engagement. It demonstrates an audit process in which a GIS user starts by outlining the context of GIS application to determine required data, accuracy and suitable data verification tools [60]. Quality of both the existing and primary data should be evaluated to ensure fitness for the intended use [61]. A matrix is used to organize data quality audit priority levels. The matrix comprises rows that define Data Integrity Parameters (DIP) and columns that define Basic Audit Elements (BAE) vital for data quality audit process.

### 3.4. Software Utilization Audit

The methodology captures software utilization in relation to its features and functionality [62]. It takes into account software audit architecture that provides necessary steps for a GIS software audit as illustrated in Figure 3. The figure demonstrates a GIS software utilization audit based on the knowledge of GIS architecture in place. This provides an audit engagement that affirms right tools for the identified architecture. The architecture provides a software utilization matrix whose columns are designed to define major GIS functions (F1, F2...) within a GIS software ((S1, S2...). It is vital to determine a suitable software package for the preferred GIS architecture. This will help to analyze software impact in terms of usability, reliability and costs.

### 3.5. Personnel Competency Audit

The main architecture for GIS personnel competency is presented by a process flow as illustrated in Figure 4. It outlines critical GIS performance subjects that guide in assignment of appropriate staff who meet GIS application needs and desired output quality. The workflow comprises a matrix developed to measure performance expectation of each staff (Emp1, Emp2...) in relation to performance subjects outlined (Technical Knowledge and Skills-TKS, Experience gained from


Figure 2. Data quality audit architecture.
working within a GIS Environment-EG, Exposure to Equipment \& Software-EES, Behavior Competencies-BC...). This assists in coming up with a competency plan with specific action for competency development strategies. Audit subjects are guided by a series of important considerations to ensure each subject matter is clear on performance indicators for an operational GIS with respect to customer satisfaction, quality of internal processes, personnel development and revenue growth.


Figure 3. Software architecture.

### 3.6. Procedures Audit

GIS procedure guidelines are presented by an architecture that is designed to ensure a centralized GIS management process that targets operations, data, technology, operating procedures, legal issues, stability, growth and funding of GIS.


Figure 4. Personnel performance competency architecture.

Figure 5 defines major GIS monitoring and evaluation elements ( $M$ \& E Elements) that determine whether the GIS setup is on its way to achieving its goals and objectives. These are characterized by GIS data and resources accountability, key GIS management subjects, GIS technological advancements and GIS operations.

## 4. GIS Audit Framework

The framework design outputs consist of design effort for each category of GIS audit parameter. Audit subjects are structured in a matrix whose columns comprise basic audit elements. The matrix is simple and the design is customizable,


Figure 5. GIS Procedures Architecture.
flexible and open to meet future growth and opportunities. Core elements of audit matrix comprise audit goal, question, definition, methods, frequency and responsibility as illustrated in Table 2. Data quality, personnel competency and procedure parameters adopt these elements for their audit. However, software utilization parameter comprises two elements of audit matrix; functionality and percentage utilization score.

### 4.1. Data Quality

Data quality audit outputs are meant to enhance confidence in data integrity, compliance, availability, reliability, efficiency, effectiveness and confidentiality [63]. They are identified based on how well GIS dataset meet the criteria set for its product specification as provided by ISO 9113 geographic information quality principles [64]. The principles are based on completeness, logical consistency

Table 2. Elements of audit matrix.

| Element | Description |
| :---: | :--- |
| Goal | Clarifies achievements that must be obtained from specific audit |
| Question | Presents the question that facilitates execution of audit goal |
| Definition | Enables understanding audit goal's results by elaborating what must be put in place to tell whether the <br> results have been achieved |
| Methods | Outlines the means in which audit information is obtained |
| Frequency | Guides GIS users on the rate at which audit information should be obtained during GIS implementation |
| Responsibility | Describes the person responsible for audit review, analysis, report audit results and give recommendations |

and positional accuracy [65]. Similarly, [66] describes seven crucial information that characterizes quality to include availability, integrity, compliance, reliability, efficiency, effectiveness and confidentiality. With respect to these principles and characteristics, spatial data quality is grouped into two components: internal quality which corresponds to the extent of similarity between data produced and ideal data that should have been produced and external quality that corresponds to the level of conformance that exists between spatial data products and user's needs within a given context [67]. In relation to these two components, data quality audit parameters are grouped into eight elements: accuracy, lineage, currency, completeness, consistency, coverage, adequacy \& reliability. The resultant data quality design framework is presented in Table 3.

### 4.2. Software Utilization

Software utilization is centered on a GIS software that is able to capture, store, process, query, analyze and visualize GIS data [68]. However, sifting through available choices of GIS software tools/functionalities and setting them up for evaluation could be time consuming with considerable amount of trial and error [48]. With this consideration, the design has adopted audit criteria based on common GIS users' requirements in relation to important elements of software utilization and operational processes [69]. These elements are related to mapping, spatial intelligence, external environment support and customization [38]. The mapping element takes into account a software that is able to collect data, perform edits and manipulations that suit broad GIS application needs [69]. Spatial intelligence focus on a software that generates accurate and useful information for various intelligence decisions [38]. External environment support is based on the consideration that a GIS software is capable of exporting and importing data from different data formats \& schemas [70]. Software customization considers customer preferences which are not fixed within the built GIS tools [71].

In reality, GIS users utilize a small fraction of functionalities built within a GIS software and some are not able to interrogate components needed, or not needed, to meet user requirements [48]. A GIS user needs to evaluate software utilization

Table 3. Data quality audit framework design.

|  | Goal Audit Question | Audit Definition | Audit Method | Audit Frequency \& Reports | Responsibility \& Reporting |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Accuracy | Examine level of Does the user data accuracy in understand line with the accuracy specified limitations of application/use GIS data | Spatial/positional accuracy <br> Temporal accuracy <br> Thematic accuracy | Documentary analysis: <br> - Accuracy statement <br> - Accuracy report Comparison with an independent source of higher accuracy | Collection stage <br> Prior to data use <br> Upon Purchase <br> Daily productions <br> After <br> - Transformation <br> - Conversion <br> - Update <br> - Modification | GIS User <br> GIS Program <br> Manager |
| Lineage | Establish history Is data source of datasets being and its subjected for transformations GIS application documented | Data history <br> Data attributes <br> Map legends <br> Map libraries <br> Database system <br> Data Projection | Documentation report Spatial interactions through overlays Track history from database system | Prior to data use Upon Purchase Daily productions After <br> - Transformation <br> - Conversion <br> - Update <br> - Modification | GIS user <br> GIS Program <br> Manager |
| Currency | Is currency status <br> Determine data appropriate for timelines the specified application | Metadata <br> Capture date <br> Frequency of update <br> Revision status <br> Attributes value age | Validate data timeline contents with available metadata | Daily productions <br> Prior to data use <br> Frequent data updates and revision | GIS user <br> GIS Program <br> Manager |
| Coverage, <br>  <br> Reliability | Access the data Is the data adequacy and adequate \& appropriateness reliable in to meet specific meeting product needs needs | Spatial extent <br> Availability <br> limitations <br> Access conditions <br> Temporal extent <br> Adequate schema | Data catalogues <br> Product catalogues <br> Metadata catalogues <br> Adequacy report <br> Compare project area of interest | Daily productions Routine data checks (weekly, monthly, quarterly or annually) | GIS user <br> GIS Program <br> Manager |
| Completeness |  | Completeness in <br> - Spatial/space <br> - Temporal/time <br> - Thematic/ attribute <br> - Feature <br> - Coverage <br> - Scope <br> - Format | Schema checks on data values and formats Complete inclusion of features \& attributes Quality control Compliance testing User's feedback Ground Truthing | Daily productions Scheduled quality control Program (weekly, monthly, quarterly or annually) | GIS user GIS Program Manager |
| Consistency | Is there internal Assess the validity of the contradiction in dataset to ensure the GIS database correctness of outputs | Data adherence to standards Data adherence to logical rules of data structure, attributes and relationships | Consistency report to validate data conformance to standards Validate geometry conformance to topological rules Check attribute redundancy Check for validity of domain \& data types Check validity of geometries Implement OGC and ISO standard | High frequency checks during daily productions | GIS user <br> GIS Program <br> Manager |

to interrogate software functionalities in order to review and analyze percentage utilization within the GIS. Table 4 presents a software utilization matrix based on a design that provide a "yes" or "no" answer for each software to determine final percentage utilization.

### 4.3. Personnel Competency

Personnel competency audit design is founded on basic knowledge, skills and behavior required to perform their roles. The design provides a tabular model for major elements that entails auditing personnel competency within a GIS environment. It encompasses personnel competency associated with parameters in terms of technical knowledge and skills, experience gained from working within a GIS environment, exposure to GIS hardware and software, GIS software applications development, GIS quality Control and Quality Assurance, GIS governance and behavior competency. These are described in Table 5.

### 4.4. Procedures

The design is associated with various aspects that ensure proper procedures for monitoring and evaluation of a lasting GIS. Associated parameters are derived from a checklist of 7 elements which include GIS operations (strategies, implementation, processes, outputs \& communication), Data (accurate \& relevant data),

Table 4. Software utilization design.


Responsibility: GIS User (Evaluate \& Analyze), GIS Manager (Report), Senior Management (Act).

Table 5. Personnel competency audit framework design.

|  | Goal | Audit Question | Audit Definition | Audit Method | Audit Frequency \& Reports | Responsibility \& Reporting |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Technical knowledge and skills | Examine professional competency to delivery of quality products and services by GIS work team | Is there adequate knowledge and abilities required to apply technical principles in GIS job functions/roles | Performance of Critical GIS work functions Proficient operations that demonstrate understanding of work mandate | Qualitative and quantitative measure of input, output and time taken. <br> Compare attainments expected goals and check for defects or customer satisfaction Interview | Daily production | GIS Program Manager |
| Experience gained from working within a GIS environment | Review of technologically appropriate GIS work team who are well connected to the GIS industry environment for smarter and faster delivery of products and services | Does the GIS <br> competency <br> provide <br> understanding, <br> maturity, <br>  <br> confidence in GIS <br> tasks at hand | Productive workforce, Engaged workforce and Operational effectiveness. Expertise in GIS technology exploitation through <br> - Training <br> - Professional networking <br> - Development programs <br> - Counselling | Measure results in terms of <br> - Faster \& increased productivity <br> - Improved quality of products and client/customer satisfaction. <br> Review individual's adaption to technological developments \& exploitation | Daily work experience <br> Frequent <br> - Training <br> - Networking <br> - Development programs <br> - self-learning <br> - E-learning \& observations | GIS Program <br> Manager <br> Senior <br> management |
| Exposure to equipment and software | Assess GIS work team ability to keep track on rapid technological advancements on GIS equipment and software | Does GIS team stay apprised in developments \& technological advancements with respect to software and equipment | Abreast of technological advancements | Measure effectiveness and constructiveness of an individual through results after tool or equipment use (accurate or erroneous results) | Daily productions <br> Frequent <br> Trainings | GIS Program Manager |
| GIS Software applications development | Assess GIS developers work team in providing basic functionality to the GIS software and applications | Can GIS <br> competency <br> develop new <br> software products <br> or customize <br> existing tools to <br> suit user need | Software effectiveness GIS Programming | Software performance plan Software/applications testing schedule | Frequent analysis of software performance <br> Continuous software/ applications testing | GIS programmer <br> GIS <br> Developer <br> GIS system <br> Engineer |
| GIS quality Control and Quality Assurance (QC/QA) | Establish the quality of information input into the GIS and its fitness for use | Does GIS competency provide set of processes to measure and assure the quality of GIS in meeting product expectation | System integrity System data quality <br> Quality assurance Quality control Quality outputs | QC/QA plan <br> Adherence to existing data policies \& standards Manufacture's certificates of tools \& equipment Updates \& upgrades of GIS resources | Continuous checks | GIS user <br> GIS Program <br> Manager |

Continued

| GIS Governance | Assess the alignment of GIS structures and resources with expected goals by the management team | Is there a set <br> mechanism <br> through which <br> GIS strategies are <br> delivered, managed <br> and continually <br> optimized | Management <br> structure <br> Administrative and technical directions <br> Separation of duties <br> Staff handover plan | Staff feedback plan <br> Staff reporting plan <br> Housekeeping plan <br> Activity schedule <br> Resources inventory | Daily <br> Management <br> Routinely (weekly, monthly, quarterly or annually) | GIS Program <br> Manager <br> Senior <br> management |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Behavior <br> Competency | Examine Organization \& individual culture that ensures the system has the precise balance of team work | Does GIS team have attributes and traits that define strength for a successful GIS | Personal/Social <br> competency <br> Professionalism <br> Workplace codes <br> of ethics <br> Customer <br> satisfaction | Rating scale dependent on individual quality and quantity of output Peer appraisals Evaluate overall team performance Analyze customer feedback | Routinely (weekly, monthly, quarterly or annually) | GIS Program <br> Manager <br> Senior <br> management |

Technology (Hardware \& software), GIS data standards and operating procedures, Stability, Growth and Funding. Major outcome includes proper documentation and reporting that expedites tracking of GIS progress. This will provide room to measure accrued benefits from the developed GIS. They also act as a pointer to the GIS stakeholders on whether to retain or refresh GIS strategies where need be and also develop cases for GIS improvement and investments. These are described in Table 6.

## 5. Results and Discussion

### 5.1. Results

The GIS audit design framework presents the output obtained from analyzing each audit parameter. It provides a logical sequence of audit activities that should be performed within the specified audit structure. It has defined audit goals that describe what each audit element is intended to achieve. Based on these goals, the user may be guided on the appropriate parameter to use with respect to audit circumstances. A set of results that clarifies the role of each GIS audit parameter in monitoring and evaluating GIS is summarized in Appendix A1.

### 5.2. Discussion

The framework provides audit content with respect to GIS key areas and competences. It presents the flow of audit processes and tasks required to deliver GIS audit results. The design addresses the accountability of GIS in terms of development, implementation and sustainability. Data audit provides a structure that implements data quality as fitness for use [72]. It considers imperfections of spatial data which is mainly expressed in terms of position or topology [34]. However, the description of spatial data quality is broader than these two aspects [73] hence the design is fostered on an audit that gives room for assessment of other

Table 6. GIS procedures audit framework design.

|  | Goal | Audit Question | Audit Definition | Audit Method | Audit Frequency \& Reports | Responsibility \& Reporting |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| GIS strategic vision \& alignment | Assess effectiveness of GIS strategy in fulfilling overall system goals and objectives | Are the planned initiatives consistent with overall strategy being accomplished by the GIS | Strategic plan <br> Implementation plan <br> Management plan <br> Communication plan <br> Standard operating <br> procedures (SOPs) <br> Business continuity plan | Review aspects of system utilization, governance and funding to identify current or future needs and directions. Engagements and feedbacks Observations e.g. effect of GIS staff leaving or coming in SWOT analysis | Quarterly basis | GIS Program <br> Manager <br> Senior <br> management |
| Implementation | Assess GIS adoption \& implementation within specified structure | Is the GIS achieving the intended goals and objectives | Activities schedule \& workflows <br> Statements of work <br> Competency plan | Review quality of implementation through output examination | Daily to monthly | GIS Program <br> Manager |
| Communication plan | Examine enhancement in information flow \& collaboration within the GIS | What strategies exist to ensure information flow | Communication plan Feedback plan | Review feedback to ensure the communication is understood by stakeholders | monthly or quarterly | GIS Program <br> Manager |
| Quality of system outputs <br> (deliverables- <br> products and services) | Certify the value of created products and services | Do the products and services comply to quality standards for the specified GIS applications | Quality management plan <br> Quality control manual <br> Performance plan <br> Quality assurance program and quality rules <br> Existing GIS data policies and standards | Validate data for compliance by tracking uncertainties, outliers, errors \& anomalies Assess client's satisfaction from their feedback | Daily production <br> Weekly data reviews <br> Data quality tests | GIS Program <br> Manager |
| Data Creation and Update | Establish procedures for geospatial data \& information that meets desired industry standards, rules and best practices | Is the collected data fit for purpose and does it fit industry standards? | Existing geospatial data creation policies and standards Data Dictionary (Metadata \& database description) Documentations Quality controls | Established procedures for data creation Data update notifications Automated data update mechanisms | Data update intervals specific for each dataset type <br> - Imagery <br> - Topographic <br> - Cadastre <br> - Elevation <br> - Geodetic <br> - Administrative boundaries <br> - Attribute <br> - Metadata | GIS Program <br> Manager |


| Data modification, dissemination, accessibility | Assess the safety of GIS information from unauthorized access, modification or deletion | Is there proper data dissemination and protection method and will sensitive data remain confidential? | Data modification \& dissemination plans. Document protocols for confidential data Data user identity mechanism | Automated monitoring of data movements. Data surveillance Daily controlled through tracking. and restricted Data access control environment matrix \& monitoring techniques Data watermarks | GIS Program <br> Manager <br> Senior <br> management |
| :---: | :---: | :---: | :---: | :---: | :---: |
| DOI: 10.4236/jgis. | 023.152011 |  | 212 | Journal of Geograp | rmation Sys |

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| Data redundancy checks | Assess system performance risks and losses associate with redundant data and storage requirements | Does data redundancy affect GIS performance and storage requirements | A centralized <br> database <br> Data catalogued <br> and graded <br> Data storage <br> repository <br> Procedures on data categorization | Prioritize system data in terms of ready for use, ready to delete and potential elimination Review data completeness, accuracy, integrity, timelines and applicability | Weekly review of system GIS spatial database | GIS Program <br> Manager |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| GIS technology: components, equipment and information sharing | Monitor effectiveness of the GIS technology that meets system goals | Does the GIS catching-up with the changing GIS technology and other existing systems integration mechanism | GIS components keep pace with technology Interoperability: concepts in terms of formats \& standards required for data exchange \& information sharing | Examine data, technology and workflows to determine current GIS technology trends \& software upgrade Established procedures for data conversion for incompatible formats | Daily operations Timely software licensing/update | GIS Program <br> Manager |


| Hardware and network infrastructure | Does the hardware <br> Establish adequacy and network <br> in hardware and configuration <br> network setup provides <br> that provide best acceptable <br> performance and response time <br> meet expected GIS and a conducive <br> loads working <br> environment | Networks, Workstations and Servers Data storage and backup options | $\left.\begin{array}{ll} & \begin{array}{l}\text { Daily monitoring of } \\ \text { hardware/network }\end{array} \\ \begin{array}{l}\text { Hardware and } \\ \text { network performance }\end{array} \\ \begin{array}{ll}\text { performance in terms }\end{array} \\ \text { monitoring software }\end{array}\right)$ of CPU cores | GIS System <br> Engineer <br> Network <br> Administrator |
| :---: | :---: | :---: | :---: | :---: |
| GIS Standard <br> Operating <br> Procedures (SOPs) | Assess sound work Are there existing <br> methods that SOPs that defines <br> produces GIS operational <br> consistent requirements and <br> products and do procedures <br> services with least conform to <br> time possible and existing standards <br> minimal errors  | Documented procedures GIS conformance to existing policies and standards <br> Document <br> Management System | Check documentation <br> of procedures Annual review and <br> Check compliance of update of SOPs <br> procedures to Review of <br> existing standards conformance to <br> Measure work efforts standard operating and credibility Procedures during Automate document job production management | GIS Program <br> Manager |
|  <br> maintenance | Examine support <br> for GIS as a service Are the resources for excellent in good condition delivery of to run operations products and of GIS services | GIS implementation \& operation practices Risks mitigation measures Technical supports, After service warranties \& support guarantee to customers | Review efficiency of <br> operations through  <br> reduced time loss, Timely, monitoring, <br> maximum  <br> performance, maintenance controls <br> increased profitability   <br> and broadened  <br> competitive edge   | GIS Program <br> Manager <br> System Engineer <br> GIS developer <br> Network <br> Administrator <br> GIS System <br> administrator GIS <br> programmer |

## Continued

| GIS security | Review GIS quality and safety measures | What are the overall GIS security measures in place | Data security guidelines Data Privacy guidelines Access and usage controls Physical security Potable device policy | Review of: <br> - System access \& usage risks <br> - Information uniqueness <br> - Physical security measures <br> - Data storage and backups <br> - Monitor logs for access control violation | Daily security assessment Daily data backups | GIS user <br> GIS Program <br> Manager |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Resource Accountability | Assess resources accountability that supports the continuity of GIS | Are the resources used wisely and of the right choice and condition? | Resources inventory, <br> Identified knowledge, roles \& functions of GIS resources. <br> Instrument calibration Firmware updates | Assessment of physical and internal condition of GIS resources Allocate staff responsibility for GIS resources Calibration \& firmware update procedures | Routine evaluation <br> Timely maintenance, update, calibration \& servicing of equipment | GIS user GIS Program Manager |
| Staff development programs | Examine GIS personnel to build on existing knowledge and skills | What are the existing gaps in the GIS that calls for development programs | Training \& staff development programs | Review changes \& improvements on <br> - Technical work outputs <br> - Software use <br> - Staff attitude towards the GIS <br> Measure work performance difference especially after staff transition | Routine evaluation of gaps that may require training or development programs | GIS Program <br> Manager <br> Senior <br> management |
| Funding | Assess sufficiency of funds to support and sustain the GIS | Is there enough fund to cater for the GIS requirements | Initial capital \& operating budget Funding decisions that compromise system performance | Review of cost and benefit analysis Review of procurement procedures | Monthly (Operational budget changes as system matures) | Senior management |

components that constitutes GIS data quality. It is important to evaluate quality based on data information and the intended application/use to ensure compliance. GIS data is differentiated in terms of space, time, and theme [74]. The design includes each of these dimensions, aggregated into several components of data quality. Consideration is done to include accuracy, lineage, currency, coverage (adequacy \& reliability), consistency, and completeness [73].
Software utilization is centered on optimum utilization of a GIS software without compromising GIS processes and workflow efficiencies. GIS software and analytical tools are known to be of two general types; general-purpose geocomputation platforms such as ArcGIS and QGIS and specialized geo-computation tools Landserf [75]. However, exposure to GIS software for many GIS professionals is limited to ESRI and open-source software products [48]. These software
have several analytical and GIS mapping tools in terms of their capabilities and functionalities [76]. It is important to evaluate software utilization based on GIS user's application requirements [48]. The software is procedure-oriented and the GIS user needs to know the functionalities they need to perform specific tasks [75]. These are considered with respect to basic GIS users' utilization and operational functionalities to include: Capture, conversion, transformation, querying, analysis, geoprocessing, interpolation, display, visualization, presentation, reporting, import, export, modeling, geodatabase creation \& management, data exchange \& sharing, plugins/extensions management, support for external remote connections, support for external OGC \& web services, interoperability, customization and operation system requirements. This is done with the consideration that some GIS software is commercial and come with maintenance and licensing requirements.

Personnel competency design provides flexible measures of a GIS competency within a GIS environment. An effective GIS is dependent on quality, experience and training of its users. The design has taken into account appropriate GIS personnel with regard to their qualities and potential [77]. Necessary steps must be taken to ensure appropriate experience, training and continuous professional programs.

The success of audit results is dependent on six (6) major GIS stakeholders who play critical role in ensuring successful GIS audit as described in Table 7. These include Senior Management, GIS Manager, System engineer, Network engineer, GIS system administrator and GIS user. At the same time, client/consumer feedback provides opinions to enrich the audit. From the results, it is evident that a GIS manager has more responsibility for analyzing and reporting GIS audits as compared to other stakeholders. S/he is more integral to the audit and presents GIS knowledge application, skills and techniques needed to evaluate system needs and expectations [78]. GIS user is more dominant in data quality audit. In GIS practice, a GIS user actively participates in the processes of inclusion, change and manipulation of data [79]. For this reason, quality becomes a central issue to verify data correctness and consistency for the application at hand. GIS

Table 7. GIS audit major stakeholders.

| Audit Responsibility | Data Quality | Software Utilization | GIS Competency | Procedures | Occurrence |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Senior management |  | 1 | 3 | 4 | 8 |
| GIS Program Manager | 3 | 1 | 7 | 13 | 24 |
| GIS user | 6 | 1 | 1 | 2 | 10 |
| GIS system Engineer |  | 1 | 1 | 1 | 2 |
| GIS Developer |  |  | 1 | 1 | 1 |

system engineer, developer and programmer have equal roles. Their audit effort is concentrated on GIS competency and procedures that define required tasks to build or customize GIS application. System administrator and network administrator offer their contribution in parameters that support, troubleshoot and maintain GIS computers, servers and networks. The senior management features more in procedures that define the rationale through which audit results are effected for a successful GIS. Table 7 is a summation of stakeholder's involvement based on their roles.

GIS procedures. A GIS operates based on a well-designed plan and business rules unique to each organization [47]. The parameters are designed to provide a strategy that determines the success of a GIS to avoid issues experienced during operation [80]. They align to workflows with respect to GIS strategic vision and alignments, implementation, communication, data creation, data modification, data dissemination, data accessibility, data update, data redundancy checks, GIS document management, GIS technology, hardware \& network infrastructure, GIS standard operating procedures, GIS support \& maintenance, GIS security, resources accountability, staff development programs and GIS funding.

## 6. Conclusion and Further Work

This paper has presented a GIS audit framework that allows GIS users to assess their GIS set-ups based on some identified GIS audit parameters. The design scope has been described to include different levels of GIS application areas within an enterprise. It also accommodates other levels of GIS development; department, project or society GIS. The design adopted a reductive model approach that constructs GIS audit guidelines and considerations from the identified parameters. Overall design strategy and audit process are indicated for each audit parameter. Major factors have been considered to ensure proper implementation, performance and sustainability of an effective GIS. GIS users are guided on how to approach GIS audit in terms of GIS data quality, GIS software technology, GIS competency and GIS procedures/operations. The framework inputs incorporate views received from selected GIS industry players on how and what they would consider as audit parameters. The framework provides a checklist of various aspects that need to be audited during GIS audit process. The implication is that, an auditor selects a particular aspect from the framework that the audit will focus on. It is available in an excel format to enable users create/develop checklists for various audit purposes and scopes. Further work will involve validating the framework through a mock testing process to ensure that the developed framework meets the needs and requirements of GIS stakeholders.

## Conflicts of Interest

The authors declare no conflicts of interest regarding the publication of this paper.

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## Appendix

## Appendix A1: Summary of Results

| Audit Item | Audit goal | Indicators | Issues/Obstacles | Audit Outcome | Audit Impact |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Data Quality | Effective management of GIS data and realization of its potential for specific applications | Geometry, semantic and temporal dimensions of data quality indicators: <br> - Accuracy <br> - Lineage <br> - Currency <br> - Completeness <br> - Consistency <br> - Coverage | GIS data quality is dynamic. It is best realized within the context of its application [60]. | Management of risks associate with poor data quality Customer/Client satisfaction | Value of quality GIS data |
| Software Utilization | Assessment of software tools and functionalities to enable GIS users evaluate software products that match intended GIS application needs | Common GIS users' need in relation to software use \& operational processes: <br> - Mapping <br> - Spatial intelligent <br> - External environment support <br> - Customization | Any GIS software has myriads of tools and functionalities. Evaluating them could be time consuming, not exhaustive and considerable amount of trial and error [48]. | Percentage utilization of a GIS software to provide GIS users with the choice of GIS software with respect to specified GIS program, costs and benefits accrued | Reduced <br> resources and costs linked to supporting unexploited software tools and functionalities |
| Personnel Competency | Capture skills and competencies common in GIS industry | A blend of technical, business, analytical and interpersonal competencies [39]. <br> - Technical knowledge and skills <br> - Working environment Experience <br> - Exposure to equipment and software <br> - Software applications development <br> - Quality Control and Quality Assurance <br> - GIS Governance <br> - Behavior competency | This may typically not be exhaustive as GIS professionals are called upon to demonstrate other abilities \& knowledge depending on their specific roles \& positions [41] | GIS Competency that lay a foundation for performance management, staff hiring, professional development and training <br> Efficiency is realized Time spent is shorter Money is saved | A work resource that articulates GIS workforce requirements and define their success Realized economic growth since time and money is saved |
| Procedures | GIS procedures and operations for a resilient GIS | Dependent on GIS collaboration through implementation of procedures, polices and administration of a sustainable GIS <br> - GIS operations <br> - GIS Data <br> - GIS Technology <br> - GIS data standards <br> - GIS Operating procedures and policy issues <br> - GIS Stability <br> - GIS Growth <br> - GIS Funding | GIS is complex and multidimensional [6]. The procedures may not be exhaustively covered | Improved GIS processes for accountable resources, quality data, policy and advocacy | Health GIS <br> Governance with improved overall GIS strengths and strategy |

