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The Evaluation Index System Construction for Innovative Development of Beijing's High-End Service

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Abstract

Innovation capability is the core priority of the development of high-end service industry. Under the background of the globalization of the service economy, the static evaluation index system constructed based on the traditional manufacturing innovation capability evaluation paradigm can no longer meet the management practice of innovation ability evaluation in the high-tech service industry. This paper comprehensively uses literature research, front-line interviews, expert demonstrations and other research methods to construct a set of evaluation index systems that reflect the diversity of innovation forms, the inseparability of development and transmission, the diversity of development organizations, and the importance of business models of high-end service enterprises, so as to provide theoretical support for the evaluation of the development of high-end service industry in Beijing.

Keywords

High-End Service Industry, Innovation and Development, Evaluation Index System, Beijing

1. Introduction

The development level of the service industry is an important indicator to measure the quality of a region's economic development, and the development of the high-end service industry is the inevitable result of the development of the service economy to a certain stage. Beijing's economic development has long entered the era of service economy, and leading the development of Beijing's service.

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vice industry with the innovative development of high-end service industry has become an inevitable requirement for the further development of Beijing's service industry.

Following the Reply of the State Council on Comprehensively Promoting the Comprehensive Pilot Work Plan for the Expansion and Opening of Beijing's Service Industry in 2019, in 2021, Beijing promoted the construction of the "National Comprehensive Demonstration Zone for the Expansion and Opening of the Service Industry" and "China (Beijing) Pilot Free Trade Zone" (hereinafter referred to as the "two zones") with high standards, highlighting the characteristics of scientific and technological innovation and digital economy, marking that Beijing's economic development has officially entered a new period of high-end service economic development.

In the new era, Beijing is characterized by the innovative development of highend service industries, boosted by the construction of "two districts" and the development of digital economy. How to integrate the construction of Beijing's "two districts" and the development of the digital economy, improve the level of innovation and development of Beijing's high-end service industry in the new era, and then drive the overall high-end, internationalization and scientific and technological innovation development of Beijing's service industry, lead the coordinated development of the Beijing-Tianjin-Hebei service industry and play a demonstration and driving role nationwide, has important theoretical value and practical significance. The research focuses on the construction of an evaluation index system for the innovation and development of Beijing's high-end service industry, which will enrich the theoretical foundation of high-end service study in the new era, and provide a systematic framework for the evaluation of high-end service development in metropolitan cities.

2. Literature Review and Question Asking

The concept of domestic high-end service industry first originated in the Shenzhen Municipal Government document in 2007, and scholars have defined the connotation of high-end service industry from the perspective of technology, knowledge, capital intensity and added value of service products (Du, 2007), from the perspective of high intelligence, high efficiency, high capital, high income and high fashion characteristics of service products (Wang et al., 2008), from the perspective of high-end service elements, high-end demand, technology intensity and industrial driving effect (Chen et al., 2011), and from the perspectives of the background, industrial attributes and industrial characteristics of the times (Zhou, 2012). It also refers to the European Service Classification System to classify high-end service industries (Shen & Zhou, 2015). There is no concept of high-end service industry abroad, like the knowledge-intensive service industry (KIBS, Knowledge Intensive Business Service). The early definition of knowledge-intensive service industry highlights the professional knowledge and information intensity in service products (Miles et al., 1995), as well as the intelli-

gence and quality level of service providers (Alvesson & Kärreman, 2001), and later focuses on the technology, human capital density and added value of service products (OECD, 2001), and the recent definition emphasizes the connotation of innovation, pointing out that knowledge-intensive service industries transfer knowledge and skills through service products and participate in knowledge re-creation (Muller & Doloreux, 2009).

Regarding the innovative development of high-end service industry: First, from the perspective of the development level and measurement of the service industry, the current research mainly focuses on the high-quality development of the service industry and the development of the modern service industry. The research on high-quality development mainly focuses on the connotation characteristics (Shi et al., 2019), influencing factors, etc. (Liu, 2018; Chen & Liu, 2018), and the construction of high-quality development measurement index system is mainly based on economic factors, market factors, infrastructure, and innovation-driven aspects (Nie & Jian, 2020; Wei & Li, 2018); The research on the development level of modern service industry is mainly based on the development level assessment and measurement of the input-output method (Tian, 2018), or the development scale, development structure and economic benefits are used as evaluation indicators of development quality to measure the development level of modern service industry (Wu, 2020). Second, from the perspective of the opening of the service industry, the construction of the free trade zone and the impact of the development of the digital economy on the service industry, the current research mainly focuses on the macro-level research of the opening policy of the service industry, the free trade zone policy, and the impact of the development of the digital economy on the service industry. In terms of opening up the service industry: the opening up of the service industry is conducive to promoting the development quality of the service industry and improving its international competitiveness (Lai & Chen, 2017); The opening up of the service industry can bring service products with higher technology content and better quality, promote the innovation of domestic enterprises, improve the productivity of the service industry (Li & Xie, 2018; Chen & Zhang, 2017), and then promote the upgrading of industrial structure (Yao, 2019).

For the research on the evaluation of innovation ability in high-end service industry, it is related to the important management practice topic of how service enterprises cultivate innovation ability (Wang, 2006), and the early evaluation method basically follows the evaluation system of manufacturing technology innovation ability, focusing on hardware technology (Wang et al., 2009), test conditions, invention patents, etc. (Li & Xia, 2011; Li et al., 2009; Gallouj & Weinstein, 1997). However, these indicators based on the traditional paradigm are not suitable for the characteristics of service innovation such as intangibility, inseparability, non-storage, and separation of use rights and ownership (Cowell, 1988; Hertog et al., 2010). Especially in the context of globalization, service innovation capability is no longer a solidified concept, and the knowledge of the service in-

dustry comes more from the cross-border search and integration mechanism (Ark et al., 2003; Argote, 2011), which makes the innovation ability unable to be effectively measured, and then makes the high-tech service industry unable to share existing policy opportunities and guide industrial development and upgrading (Gallouj, 2002; Miles, 2005). Therefore, according to the characteristics of the development of China's high-tech service industry at this stage, based on the paradigm of the innovation characteristics of the service industry, a complete evaluation index system and its operation mode must be constructed.

At present, the research on service innovation capability is mainly based on four perspectives: 1) Input-output perspective, which mainly considers the input of innovation resources and the output level of innovation performance, but fails to solve the black box of the process of enterprise service innovation capability. 2) From the perspective of capability integration, it focuses on the examination of service product development capabilities, but relatively ignores the importance of the market to the realization of service product value. 3) The perspective of knowledge base (Waalkens et al., 2008; De Vries, 2006), which explains the ability to serve innovation in terms of the creation, acquisition and effective use of knowledge resources, but the intangibility of knowledge makes this perspective difficult to operationalize. 4) From the perspective of the innovation process (Lee & Xon, 1996; Wei et al., 2008), examining the ability from the perspective of the whole process is conducive to portraying the characteristics of service innovation ability is different from the technological innovation ability, but there are great differences in the innovation process of different service industries. Based on the focus on technology, management, market, organization and other factors in innovation capability research (Leonard-Barton, 1992; Tidd & Bessant, 2011; Deng & Wang, 2007), and the attention to customer interaction, service delivery, dynamic capabilities and other factors in service industry innovation research (Buckley et al., 1992; Hertog & Bilderbeek, 1999; Ko & Lu, 2010; Hogan et al., 2011).

The existing research has achieved relatively rich research results, but in general, there are still certain limitations: 1) the current index system is mostly national research, and there are few specific studies on Beijing; 2) The research mainly focuses on the overall service industry or the modern service industry, and there is no targeted research on the high-end service industry, and the measurement of innovation is relatively lacking; 3) There is a gap between theoretical research and actual demand, and the existing results are not strong in guiding the innovation and development of Beijing's high-end service industry. In order to break through the above bottlenecks, this research project will mainly focus on the construction of an evaluation index system for the innovation and development of Beijing's high-end service industry.

3. Selection of Alternative Indicators

3.1. Principles for the Selection of Alternative Indicators

The selection of indicators directly determines the authenticity of evaluation re-

sults and the effectiveness of subsequent countermeasures. In order to ensure the accuracy of the index selection results, the following index selection principles should be followed when constructing the evaluation index system for the innovation and development of the high-end service industry:

First, scientific principles. Scientific attitude and scientific theory are the prerequisites for the scientific nature of indicators. The evaluation index system for the high-quality development of the high-end service industry is guided by the scientific and localized new development concept, and is based on the existing economic theory and the relevant laws of the development of the service industry.

Secondly, the systematic principle: the systematic principle is also called the holistic principle, and the high-quality development of the high-end service industry should be regarded as a system engineering in the study. We should take the high-quality development goal of the high-end service industry as the core, carry out a comprehensive investigation in multiple dimensions and levels, pay attention to the connection between indicators, but also pay attention to the differences between indicators, and ensure the integrity and balance of the evaluation system while coordinating the interrelationship between various dimensions.

Third, the principle of operability: The principle of operability requires full consideration of the availability of data and the realizability of calculations for each indicator. The purpose of the indicator system is to provide decision-making analysis tools for governments and other institutions. Therefore, the availability and universality of indicator data is also extremely important. The measurement of high-end service industry has always been a problem, due to the different statistical caliber, not all indicators can be obtained and quantified, so it should be combined with the actual situation, select indicators with large amount of information, simple accounting, and strong generalization, and decisively abandon indicators with weak operability.

Fourth, the principle of innovation: high-end service industry is a dynamic concept, and its connotation is constantly enriched with the development of the economy. Therefore, when selecting indicators, appropriate innovation should be made from the aspects of timeliness and dynamics, and the high-quality development of high-end service industry should be taken as the fundamental starting point and foothold, to enhance the representativeness and pertinence of indicators and ensure the reliability of indicators.

3.2. Characteristics of High-End Service Industry

Based on alternative indicators, breakthroughs are needed to be made on the deficiencies of existing research. Therefore, this study identifies the innovative characteristics of high-end service enterprises to improve the content validity of the evaluation index system.

First, there are many forms of service innovation. The innovation of high-end service industry mainly includes the following four forms: service concept innovation (new service categories, new service concepts, new service content), cus-

tomer interaction channel innovation (new ways and channels for communication and cooperation with customers), service delivery system innovation (the whole process of delivering services to customers, establishing and applying new systems), and technology concept innovation (using new technologies in the process of service development, production and delivery) .Many companies can also combine more than two types of innovation to form new or significantly changing services (Yu & Xia, 2010).

Secondly, service development is inseparable from the service production and delivery process. The innovative development of services is integrated into the whole process of service design, production, and delivery, making it difficult to separate service development activities from the overall service activities of enterprises (Chen et al., 2011). Similarly, when considering the factors of service developers and service development funding, it is impossible to simply divide them by department as if they were evaluating manufacturing companies.

Third, the organizational form of service development is diverse. Service development organizations can take many forms, including: Establish a dedicated service development organization, supported by laboratories or R&D departments; There is no dedicated service development agency, and service development activities run through the organization's activities; Establish a management organization for service development, coordinate internal and external service development activities; Relying on external forces, establish a network system for service development (Zhou, 2012). The diversity of service development organizational forms further reflects the inseparability of service development, production, and delivery processes.

Fourth, the business model of high-end service enterprises is extremely important. The business model of high-end service enterprises is the key to the success of new service development and whether enterprise capabilities can achieve breakthrough development. Different business models, innovation management models of enterprises, and the way of establishing innovation institutions form interaction and matching, thus becoming a key part of service innovation (Shen & Zhou, 2015). The service business model is related to whether the value of service innovation can be transmitted and obtained, and simply considering the novelty of the service itself, while ignoring the key value creation in innovation, cannot fully portray the innovation ability of enterprises (Xu & Liu, 2019).

The above characteristics show that using solidified indicators to measure the innovation ability of enterprises in the process of high-end service development is contrary to the diversified nature of service innovation.

3.3. Acquisition of Alternative Indicators

In order to obtain the alternative indicators of the evaluation index system, this study sorted out and referred to a large number of relevant studies at home and abroad in the process of literature review, including literature on technological innovation capability evaluation (Yu & Xia, 2010; Chen et al., 2011; Zhou, 2012), literature related to innovation evaluation in the service industry (Wang et al., 2009; Li et al., 2009; Wei et al., 2008), research related to service R&D measurement (Chen et al., 2011), research related to regional innovation capacity evaluation (Hertog & Bilderbeek, 1999; Shen & Zhou, 2015; Xu & Liu, 2019), and documents related to innovation capacity evaluation in China (such as "China Innovative Enterprise Evaluation Project Plan", "High-tech Enterprise Identification and Management Measures"), etc.

Based on the three categories of innovation input, innovation process and innovation output, this study obtains 28 alternative indicators for the evaluation system of innovation capability of high-end service industry.

In this study, a total of 8 scholars in service-related fields, experts from competent government departments and middle and senior managers in high-tech service enterprises were invited to form an expert group to score the 28 alternative indicators shown in **Table 1** and judge their content validity. Experts judged each indicator to be "effectively recommended for retention" or "not recommended for retention". Based on the evaluation, the experts also put forward opinions or suggestions on the retention and modification of each indicator, and finally brainstormed the findings of multiple case studies. After expert evaluation, the content validity index of a single indicator is: CVR = (Ne - N/2)/(N/2), where Ne is the recommended judge who should be retained for the evaluated index, and N is the number of experts. The value of CVR is between -1 and 1, if the value is positive, the metric is retained, if the value is negative, the metric is not retained.

4. Determination of the Index System

Based on literature combing, case studies and expert evaluation, in order to enhance the scientific innovation established by the index system, 15 experts in the high-end service industry, service industry management departments, front-line practitioners of high-end service industry and scientific researchers in the service field have been organized to conduct expert demonstrations. After repeated discussion and demonstration by experts, the index values of objective indicators of the high-tech service industry innovation ability evaluation index system were established, and the index system was finally formed (Table 2).

According to the results of the screening indicators, this study selects the scale of innovation development, innovation development structure, innovation development benefit, and innovation development degree as the first-level indicators, and sets up eleven second-level indicators, including innovation input, innovation output, innovative technology structure, innovative talent structure, innovative R&D structure, innovative output value efficiency, innovative performance, innovative technology development, innovative management development, innovative product development, and innovative open development.

 Table 1. Selection results of candidate indicator experts.

No.	Indicator	Score	Expert opinion	Results
1	Enterprise talent structure	0.75	The absolute value of enterprise employees is not suitable for inclusion in the scoring system	The absolute value indicator is not retained. The proportion of enterprise personnel with bachelor degree or above and the proportion of service developers in the total employees of the enterprise are retained as the specific operation methods of this indicator
2	R&D level	0.90	Measured by practitioner experience	Retain this indicator, named "Service Developer Level". The proportion of personnel with more than 3 years of service development experience is used as the operation mode of this indicator
3	R&D investment	0.12	Proportion of R&D investment used	This indicator is retained
4	R&D investment structure	e 0.74		This indicator is retained
5	Innovation strategy development	0.58		This indicator is retained
6	Innovative institutional safeguard form	0.62		This metric is retained
7	Innovation Institutional Guarantee	-0.25	Duplication of evaluation content with innovation agency establishment and	This indicator is not retained
8	Number and completion of innovation projects	0.24	The number of projects initiated reflects the innovation orientation of enterprises, but the corresponding content can be reflected in the innovation strategy section; Innovation outputs are more reflective of project completion	This indicator is not retained strategy development
9	Business model for innovative services	0.78	The business model should be comprehensively considered in combination with the service content of the enterprise, the establishment of service organizations and the service innovation strategy	Retain this indicator
10	Innovation Cooperation	0.04		This separate indicator is not retained, and the corresponding content is classified as the relevant indicator of "Innovation Institution Guarantee"
11	Establishment of external R&D institutions	0.32	This separate indicator is not retained, and the corresponding content is classified as the relevant indicator of "innovation institution guarantee"	Partially overlapping with the guarantee of innovation institutions; The establishment of overseas R&D institutions can be used as a bonus
12	Information system creation and application	0.45	Different industries have different requirements for the use of information technology	This indicator is retained
13	Quality management system certification	-0.28	Industry qualification and certification have the same effect as enterprise awards to a certain extent	This indicator is not retained

Continued

14	Industry certification	0.27	Industry qualification and certification have the same effect as enterprise awards to a certain extent	This indicator is not retained, and the relevant content is reflected in the index of enterprise awards
15	Number of honorary titles	-0.09	Does not fully reflect the innovation ability of the enterprise	This indicator is not retained
16	Number of awards	1.00	World-class awards should be considered; Provincial, municipal and industry awards can be categorized	Retain this indicator
17	R&D investment structure	0.27		Retain this indicator
18	Proportion of output value of innovation industry	0.12		This indicator is retained
19	Proportion of output value of innovative industries	0. 18		Retain this indicator
20	Business revenue from high-tech services	-0.15	The size of enterprises varies widely, and the absolute value of business income is not suitable for inclusion in the scoring system	This indicator is not retained
21	Business Revenue Structure for High-Tech Services	0.82	It is more appropriate to measure the ratio of business revenue to total revenue of innovative services, and the rest of the methods are too complicated	Keep this indicator and use the ratio of business revenue of innovative services to total revenue as the operation mode of this indicator
22	Core Technology Patents	1. 00	Different industries have different tendencies towards patents, copyrights, and copyrights	This indicator is retained
23	Copyright and Copyright	1.00	The intellectual property rights of many service enterprises are mainly in the form of copyright and copyright, and patents are relatively few	This indicator is retained, and the total number of patents, copyrights and copyrights is treated as a unified indicator
24	Level of transformation of scientific and technological achievements with independent intellectual property rights	-0.85	The level of transformation of scientific and technological achievements can be reflected in innovation outputs	This indicator is not retained
25	Application degree of digital technologies in services	0.57		This indicator is retained
26	Degree of foreign participation	0.65		This indicator is retained
27	Overseas R&D institutions	Retain this indicator		
28	Imports and exports of services	0.38		This indicator is retained

Table 2. Evaluation index system of innovation and development of high-end service industry.

Level 1 indicators	Level 2 indicators	Level 3 indicators
	T	Service development investment
	Innovation investment	Service development funding
Innovation development scale		Innovation business revenue
development searc	Innovation output	The number of provincial and municipal certifications and industry certifications
		The number of industry standards developed by the enterprise
	Innovative technology structure	Proportion of innovative technology input
		Proportion of innovative technology output
Innovative		The extent to which digital technologies are used in services
development	Innovative Talent	Enterprise Talent Structure
structure	Structure	R&D personnel level
	Innovative R&D structure	Proportion of R&D investment
		R&D investment structure
	innovation output value efficiency	proportion of output value of innovation industry
Innovation and		The proportion of output value of innovative industries
development benefits	Innovation Performance	Business revenue structure for high-tech services
		Business scale performance structure for high-tech services
	Innovative technology development	Patents of core technologies
		Copyright
	Innovation	Innovation strategy formulation
	management development	Innovative forms of institutional safeguards
Degree of		Information system creation and application
innovation and	Innovative product development	Business model for innovative services
development		Innovative service development
		Innovative Service Product Award
	Innovation, open development	Overseas R&D institutions
		Degree of foreign participation
		Import and export services

5. Conclusion

Although the academic community has made great progress in the evaluation of service innovation ability, so far, the service industry still does not have a recognized innovation ability evaluation system. The reasons are: First, there are significant differences between various industries in the service industry, such as the importance of technology, the means of patent protection, and the interaction mode of customers between the business service industry and the information service industry; Second, some evaluation indicators are difficult to measure in the service industry, such as the calculation standards applicable to manufac-

turing that do not reflect the investment in service R&D implicit in business processes. Service development is not only solidified in the traditional R&D department or technical department, but throughout the whole process of organizational operation. Since service production and service innovation processes are inseparable, it is difficult to simply separate the input or output of innovative services from the overall input or output of the enterprise, and service developers cannot simply consider the personnel of the technology research and development department. The diversity of innovation content, methods and processes also makes there great differences between different types of high-tech service industries in various aspects such as awards or qualification acquisition, intellectual property protection and so on. Based on this, this study believes that the evaluation of innovation capability of high-tech service industry must first consider the integrity and simplicity of the index system, that is, the index system must fully measure the elements of service innovation ability, and the evaluation indicators must be concise; Secondly, the diversity of service development input and the diversity of service development institutions must be considered; Third, considering the differences between different service industries, the index system needs to fully consider fairness and applicability; Finally, the open context of the development of the service sector is considered.

This study fully considers the completeness and simplicity of the establishment of the high-end service industry innovation and development index system, the diversity of service input and development, the heterogeneity of the service industry and the openness of service development, and constructs the evaluation index system of innovation and development of high-end service industry in Beijing through theoretical combing, literature review, front-line interviews, and expert demonstration. However, due to the inherent difficulties in the evaluation of innovation and development of high-end service industry and the limitations of survey data, the index system proposed in this study can continue to be deepened and improved in the future: First, the index system should be improved in real time. There are not only different industries in the service industry, but also with the rise of emerging industries, new categories and new formats of high-end service industries will continue to emerge, and innovation and development indicators should also be in the process of dynamic change. Therefore, the index system should be dynamically adjusted and updated in real time according to the latest situation of industry development and the specific feedback of evaluation work. Second, average data for the period should be fully applied. Due to the impact of the economic cycle, it is not scientific to use only one year's data as the basis for evaluation, so it should be analyzed based on the development of at least the past three years and based on the indicators of three years, to better reflect the level and trend of development of the airport economic zone. Thirdly, a monitoring system should be established. Future research should pay more attention to how to establish a monitoring system for the evaluation of innovation capacity in high-tech service industries. On the one hand, a

reliable monitoring system guarantees the authenticity of the data obtained. On the other hand, it can strengthen the real-time control of the situation and industry dynamics of high-end service enterprises, and use this as the basis for the formulation of policies and industry standards, to guide the work of high-end service enterprises to improve their innovation capabilities.

Supporting Project

Research on Innovative Development of High-end Service Industry in Beijing in the New Era (21JJB008).

Conflicts of Interest

The authors declare no conflicts of interest regarding the publication of this paper.

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