

Benefits and Costs of the Informal Sector: The Case of Brick Kilns in Bangladesh

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ABSTRACT

In developing countries, the informal sector—brick kilns, leather tanning, food processing factories—is often highly polluting, causing countless deaths and illnesses. This paper presents the case of brick kilns in Dhaka, one of the most polluted cities in Asia. Five months per year, brick kilns are the city's main source of fine particulate pollution, accounting for 38 percent of total fine particulate mass. The paper values the impacts of existing and alternative brick kiln technologies in Dhaka city. Through a Cost-Benefit Analysis, it estimates the net returns for the entrepreneur, and the social costs, such as health impacts from air pollution and damages due to carbon emissions from kilns. It shows that cleaner technologies are more attractive than traditional technologies both from the private and social perspective, and provides concrete recommendations for a cleaner brick sector in Bangladesh.

Keywords: Cost-Benefit Analysis; Air Pollution

1. Introduction

The informal sector—small-scale, unlicensed and virtually unregulated firms—is important for the economies of developing countries, accounting for 50 to 80 percent of employment and 20 to 40 percent of output [1]. In India, for example, the informal sector absorbed more than 70 percent of total workforce in 2000, based on data from National Sample Survey Organization [2]. However, a large proportion of the sector conducts highly polluting activities, such as leather tanning, textiles, food processing, metalworking and brick making. This pollution causes severe impacts, particularly on health, through deaths and illnesses, and environment, through reduced visibility and property value [3].

Brick making is a significant activity in Bangladesh, albeit not formally recognized as an industry¹ [4]. With about 5000 operating kilns, brick making contributes about 1 percent to the country's gross domestic product and generates employment for about 1 million people [5]. The country is highly dependent on bricks for construction, primarily because of lack of stones. Construction industry has been rapidly rising at 5.6 percent per year, which led brick sector to grow annually at an estimated 2 -

3 percent over the next decade [6].

Despite this importance, the vast majority of kilns use outdated, energy intensive technologies that are highly polluting. About 530 brick kilns are clustered north of Dhaka. During the dry season², they are city's main source of fine particulate pollution and are responsible for 38 percentof the total fine particulate mass, followed by motor vehicles (19 percent) and road dust (18 percent) [7]. As Dhaka is one of the most polluted cities in the world ([8,9]) addressing the impact of emissions from kilns and finding alternative options is very important.

This paper estimates for the first time the benefits and costs of current and alternative technologies in Bangladesh. Similar studies are lacking in most developing countries; only one comprehensive study on this issue has been found in Mexico [3]. Therefore, the present analysis offers a framework and lessons for other developing countries where pollution from kilns is a major problem.

2. Selected Technologies

The brick cluster north of Dhaka includes 530 kilns that produce about 2.1 billion bricks [5]. Most of them are Fixed Chimney Kilns (FCKs), which are located on lowlands. They usually burn low-quality coal imported

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¹This is because brick kilns are seasonal operations that do not provide year-round employment, while small and medium enterprises in Bangladesh are defined in terms of employment provided. Second, most brick kilns are located on rented land and do not have fixed assets (except for the chimney).

²This extends from November to April, which coincides with the kilns' operating period.

from India with a high sulfur (about 5 percent) and clinker content. As a result, these kilns are very energyintensive and highly polluting. In 2010, Bangladesh issued a notification banning operation of FCKs three years from this date. However, transformative development in this sector is yet to occur.

Newer technologiesbring substantial improvements to the FCKs. For example, the *Improved Fixed Chimney Kilns (IFCKs)* use internal fuel, back-process mechanization, improved firing and operating practices, gravity settling chambers or scrubbers [10].

The *Vertical Shaft Brick Kilns* (*VSBK*) is a smallscale technology that operates year-round in highlands and uses green bricks with internal fuel³. A standard VSBK consists of two shafts, which produce 8000 -10,000 bricks per day. A larger production facility can be built by adding more shafts.

The *Hybrid Hoffmann Kilns* (*HHKs*) is a hybrid version of the Hoffmann kiln technology developed in Germany in the mid-19th century. Unlike the gas-based Hoffmann kiln, the HHK uses coal as fuel. It combines fuel injection and external firing in highly insulated kilns. The HHK design combines a highly efficient kiln technology, known as Forced Draft Tunnel Kiln (FDTK), with a unique technique of forming green bricks: granulated coal is injected for internal combustion⁴. These improvements make these technologies less energy intensive and polluting than the FCKs ([11,12]).

Several World Bank projects are introducing these technologies in Bangladesh. Thus, it is important to demonstrate their financial and economic viability. The paper addresses this issue by focusing on the four technologies discussed above and using the following assumptions:

- *FCK*. Based on a field survey of kiln owners, the FCK produces about 4 million bricks over a 5-month season.
- *IFCK*. Brick production can run from as low as 4 million (*i.e.*, same as the FCK) to as high as 5.8 million bricks⁵. This analysis conservatively assumes that the IFCK produces 4 million bricks.

• *HHK*. Based on a production of 50,000 bricks per day, 360 working days per year and 83 percent capacity utilization, the average production of a single-sized HHK is 15 million bricks per year [12].

3. Methodology

Estimating the net returns from each technology is based on the Cost-Benefit Analysis (CBA) approach. The analysis measures the net returns from the private and social perspectives, defined as follows (**Table 1**):

The private CBA, or the analysis from the entrepreneur's viewpoint, includes all direct costs and benefits for the entrepreneur. Costs cover investments (e.g., cost of buildings and kiln chimney, land, other inputs, and taxes), while benefits comprise the value of brick production. The costs and benefits are estimated at market prices.

The social CBA, or the analysis from the social viewpoint, includes costs and benefits from the previous step, as well as the environmental and social impacts of brick kilns, such as the health impact of air pollution and the cost of carbon dioxide (CO_2) emissions. The costs and benefits from the previous step are estimated at real (economic) prices, by eliminating taxes and other distortions. The cost of CO_2 emissions are estimated based on the emissions and the carbon price from recent Clean Development Mechanism projects in Bangladesh.

The health impacts from pollution are valued based on the Disability Adjusted Life Years (DALYs) method. It provides a common measure of the disease burden for various illnesses and premature mortality [13]. The monetary valuation of 1 DALY is based on two approaches: 1) the human capital approach (HCA), which estimates it as a person's average contribution to production or the gross domestic product per capita [14], and 2) the Value of Statistical Life, which is based on willingness to pay to avoid death by observing individual behavior when trading off health and monetary risks [15]. In addition, the study captures the direct costs of illness, such as treatment costs.

The analysis refers to the year 2009 and uses a discount rate of 10 percent. The kilns' lifetime is 20 years for FCK, IFCK and VSBK and 10 years for HHK. Thus, the analysis uses a time horizon of 20 years and accounts for two production cycles of the HHK.

4. Results

The next sections present the results of the private and social CBA for each type of kiln and express them as net

³Up to 50 percent of the pulverized coal is mixed in with clay. Internal fuel may include waste materials with some calorific value. The rest of the coal is charged along with the green bricks in the loading process. As the coal is stationary and enters the hot combustion zone slowly, it tends to burn out completely, providing higher efficiency and less pollution than a FCK.

⁴Nearly 80 percent of the total energy required is injected into the bricks while the remainder is fed externally into the firing chamber. Most of the fuel injected into the green bricks is completely burned during firing This technology improves energy efficiency in two ways: i) internal combustion of injected fuel in green bricks and ii) application of heat optimization techniques in a minimum heat-loss chamber in the kiln's combustion zone to capture waste heat for recirculation in the drying tunnel.

⁵Calculated based on a seasonal increase to 6 months (resulting from use of molders), a quantity of 16,000 bricks per day, and 30 days of work per month.

Analysis type	Costs and benefits	Valuation method
	Costs: Investment, land, buildings, operating costs, taxes	Market prices
Private	Benefits: alue of bricks	Market prices
Social	Costs: Investment, land, buildings, operating costs Health impact of air pollution CO ₂ emissions	Real prices Disability Adjusted Life Years (DALYs) Priceon carbon market
	Benefits: Value of bricks	Real prices

Table 1. Valuation methods to estimate the costs and benefits related to kilns in Bangladesh.

returns per 1000 bricks, in Bangladeshi Taka (US 1 = TK70). The analysis uses secondary data, complemented by a field survey of kiln owners conducted in 2009.

4.1. Private Cost-Benefit Analysis

The private CBA includes the direct costs and benefits to the entrepreneur. Direct costs comprise of the investment, e.g. kiln and other machineries; and annual costs, e.g. the rental value of land, operating costs (coal, water, soil, labor) and taxes. HHK has the highest cost because of its advanced technology and largest brick production. It provides also the largest benefits from the sale of highquality bricks (**Table 2**). Thus, the HHK is the most profitable technology for the entrepreneur, with TK116 per thousand bricks, in present value terms.

The net benefits from the other technologies are relatively lower and within the same range, of TK103-108 per thousand bricks. The value of bricks is higher for VSBK and IFCK, primarily because of the larger proportion of high quality bricks they provide. The overall costs of FCK are the highest, due to greater coal consumption per unit of brick and cost of unskilled labor.

Overall, the HHK is the most profitable technology for the entrepreneur, while the other technologies are relatively profitable.

4.2. Social Cost-Benefit Analysis

The social CBA includes the direct costs and benefits; the health impacts from pollution related to particulate matter $(PM_{2.5} \text{ and } PM_{10})^6$; and the cost of CO₂ emissions from the brick sector.

4.2.1. Direct Costs and Benefits

The market prices used for estimating the direct costs and benefits are not distorted (e.g., subsidized), thus they can be considered economic or real prices. Therefore, the social CBA includes all costs and benefits estimated for

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the private CBA, and excludes taxes.

4.2.2. Health Impacts from Air Pollution

We estimate the following health impacts of air pollution derived from kilns⁷:

1) infant and child mortality from respiratory diseases caused by short-term PM_{10} exposure,

2) adult mortality from cardiopulmonary diseases and lung cancer caused by long-term $PM_{2.5}$ exposure,

3) all-age morbidity resulting from PM_{10} exposure.

Valuation is based on the four steps presented below:

Step 1. Identify the pollutants and measure their concentration. This step estimates the contribution of each technology to the average $PM_{2.5}$ and PM_{10} ambient air concentrations in Dhaka.

Contribution of the FCKs. The PM_{10} ambient concentration averages 150.5 µg per m³, based on daily measurements, according to the Department of Environment⁸. It is reported that brick kilns in the cluster north of Dhaka contribute two-fifths of the measured fine particulates during the five-month operating period [17]. Using a source apportionment model, other authors estimate that brick kilns are the most important source of pollution, with fine-fraction particulates accounting for 38 percent of total mass, during kiln operation⁹ [7]. Applying this range, the annual contribution of the FCKs to the ambient PM_{10} concentration in Dhaka is estimated within 14 - 36 µg per m³, or 25 µg per m³ on average.

Contribution of the IFCK, VSBK and HHK. As most kilns in the in the cluster north of Dhaka are FCKs, the contribution of the IFCKs, VSBKs, and HHKs to the city's average PM_{10} concentration cannot be measured. **Table 3** estimates the emissions of suspended particulate

 $^{^{6}}PM_{2.5}$ is the particulate matter smaller than 2.5 microns in diameter; PM_{10} is the particulate matter smaller than 10 microns in diameter.

⁷See [32] for a more detailed discussion on the impact of air pollution on health.

⁸PM values are monitored on a 24-hour average basis; however data are not available for all days in a month, and the number of days per month for which data are monitored is also unequal.

⁹Other contributors to fine-particulate pollution include motor vehicle (19 percent), road dust (18 percent), soil dust (9 percent), metal smelter (7 percent), Zn source (7 percent), and sea salt (2 percent).

	FCK	IFCK	VSBK	ННК
Basic information about kilns				
Area occupied by kiln (bigha)	15	15	4	12
Investment cost (TK million)	4	8	7	47 ^a
Coal consumption (t/100,000 bricks)	20 - 24	13 - 16	13	13
Annual production (million bricks)	4	4	5	15
High-quality bricks (% of total production)	50 - 75	60 - 80	95	85
Costs (million TK/kiln) (1)	119	109	106	386
Investment	4	7	6	56
Land	1	1	1	3
Buildings	0	0	1	9
Operations	109	95	92	300
Taxes	5	5	6	19
Benefits (million TK/kiln) (2)	198	200	214	746
Net benefit (2-1)	79	91	109	360
Net benefit (TK/thousand bricks)	103	107	108	116

Table 2. Results of the private cost-benefit analysis (present value, 20 years, 10%, 2009).

Sources: field survey in 2009 and [5] for FCK and IFCK; [10-12,16] for VSBK and HHK. ^aIn addition, investments in HHK improvement include TK16 million in the 11th cycle of production. Notes: 1 bigha = 407 m²; US \$1 = TK70.

Table 3. Estimated emission load of suspended particulate matter by kiln.

	Production capacity (million bricks/kiln)	Number of kilns needed to produce 2.1 bil. bricks	SPM emission load (kg/10,000 bricks)	SPM emission load from producing 2.1 bil. bricks	$\begin{array}{c} Contribution \ to \ average \\ PM_{10} \ concentration \ (\mu g \\ per \ m^3) \end{array}$	Contribution to average PM _{2.5} concentration (µg per m ³)
FCK	4	530	17.1 ^a	3.6	25	15
IFCK	4	530	8.6 ^b	1.8	12.5	7.5
VSBK	4.8	442	5.6 ^c	1.2	8.2	4.9
HHK	15	140	8.7^{d}	1.8	12.7	7.6

Sources: ^a[16,25]; ^bBased on emissions-load data for the FCK and [5] for the ratio in stack emissions between the FCK and the IFCK; ^cBased on measurements of SPM for 4 VSBKs in India [26] and 2 VSBKs in Nepal [27]; ^d[16] for HHK.

matter (SPM) from each kiln type, assuming that total brick production from the northern brick-kiln cluster (2.1 billion bricks) could be obtained by replacing the 530 FCKs with 530 IFCKs, or 442 VSBKs or 140 HHKs. The data represent measurements of emissions per brick available in Bangladesh (for FCK, IFCK and HHK), and Nepal and India (for VSBK). We assume that the pollution concentration at a receptor site is proportional to the emission rate¹⁰. Consequently, the contribution to the PM₁₀ concentration is estimated at 12.5 μ g per m³ for the IFCKs, 8.2 μ g per m³ for the VSBKs and 12.7 μ g per m³ for the HHKs. We use a factor of 0.6 to convert PM₁₀ levels to PM_{2.5} levels [20].

Step 2. Estimate the population exposed. No accurate information is available on the population exposed to PM_{10} and $PM_{2.5}$ from the brick industry. This is estimated by multiplying the total population of 12.8 million in the metropolitan Dhaka area [21] by a coefficient of exposure. It is sometimes argued that all people in Dhaka are exposed to these pollutants due to north-south winds during the brick season.¹¹ Because of data uncertainty, it is assumed that about 90 percent of Dhaka's total population, or 11.5 million is exposed.

Step 3. Use dose-response functions. The health impacts on mortality and morbidity are valued based on dose-response functions developed in the international scientific literature and presented in **Table 4**. Based on these functions, the PM_{10} and $PM_{2.5}$ emissions from the current 530 FCKs lead to 750 premature deaths per year. Alternatively, emissions from 442 VSBKs would result in 260 premature deaths and emissions from 140 HHKs

¹⁰Estimating these contributions is difficult, because it depends on several factors, such as: total emissions from each kiln, kiln type, dispersion patterns of these emissions, location of kilns, etc. Use of elaborate dispersion models accounting for all these factors can produce an accurate estimation of these contributions. In lack of these data, it is assumed that pollution concentration at a receptor site is proportional to the emission rate ([18,19]).

¹¹Personal communication with I. Hossain, September 2009.

	Dose-response functions
Mortality	
Mortality due to short-term exposure to PM_{10} (under 5)	$\exp\left[\beta(\mathbf{x}-\mathbf{x}_{0})\right]$ (a)
Cardiopulmonary mortality related to long-term exposure to PM2.5 (over 30 years old)	$\left[\left(\mathbf{x}+1\right)/\left(\mathbf{x}_{0}+1\right)\right]^{\beta} (\mathbf{b})$
Lung cancer mortality related to long-term exposure to PM2.5 (over 30 years old)	$\left[\left(\mathbf{x}+1\right)/\left(\mathbf{x}_{0}+1\right)\right]^{\beta} (\mathbf{c})$
Morbidity	
Chronic bronchitis (per 100,000 adults)	0.9
Respiratory hospital admissions (per 100,000 people)	1.2
Emergency room visits (per 100,000 people)	23.5
Restricted activity days (per 100,000 adults)	5750
Lower respiratory illness (per 100,000 children)	169
Respiratory symptoms (per 100,000 adults)	18,300

Table 4. Dose-response	functions for	• mortality and	morbidity.

Sources: [27] for mortality-related functions; [28-30] for morbidity-related functions. Notes: β ranges between 0.0006 and 0.0010 for (a), 0.0562 and 0.2541 for (b), and 0.0562 and 0.2541 for (c); x = the current annual mean concentration of PM₁₀ or PM_{2.5} (µg per m³); x₀ = baseline concentration of PM₁₀ or or PM_{2.5} (µg per m³).

would result in 400 deaths. Thus, use of cleaner technologies (VSBK, HHK) would reduce current kiln-related premature mortality by 45 - 60 percent.

Step 4. Measure health impacts. This step measures health impacts in physical and monetary terms. Physical valuation translates the cases of mortality and morbidity into DALYs. For mortality, the number of DALYs depends on the age at the time of death; however, on average, there are 80,000 DALYs lost per 10,000 cases of premature deaths. For morbidity, the number of DALYs lost per 10,000 cases varies according to the health endpoint: 22,000 for chronic bronchitis, 160 for respiratory hospital admissions, 45 for emergency room visits, 3 for restricted activity days, 65 for lower respiratory illnesses in children and 0.75 for respiratory symptoms ([22,23]). As a result, the total loss per kiln is estimated at 5.5 DALYs for FCK, 2.8 for IFCK, 1.8 for VSBK and 1.6 for HHK.

The cost of health impacts from air pollution includes:

1) the monetary value of the DALYs lost. Using the human capital approach, the value of 1 DALY lost is estimated as the gross domestic product per capita or TK 93,500. Based on the Value of Statistical Life method, 1 DALY corresponds to TK620,000, after adjusting the estimate for the United States with the GDP per capita differences between United States and Bangladesh [24]. The analysis uses a range of TK93,500-620,000, averaging TK357,000 per DALY.

2) the direct cost of illness. This includes the direct cost of treating illnesses, the value of lost workdays, and the value of the time spent by caregivers with sick children. Interviews with Bangladesh health experts revealed estimates of the costs of hospitalization (TK1500 per day), doctor visits (TK400 per visit), and emergency

visits (TK400 per visit).

Based on the above figures, **Table 5** shows that the health cost of air pollution is highest for the FCK (TK0.9/ brick) and lowest for the VSBK (TK0.3/brick).

4.2.3. Cost of CO₂ Emissions

This cost is based on the CO_2 quantity emitted annually by each type of kiln and the average price on the carbon market. The annual CO_2 emissions depends on the total brick production, the specific energy consumption, the IPCC default carbon-emission factor for fuel used, and the CO_2 conversion factor [30]. Accordingly, **Table 6** estimates that the FCK has the highest unit cost per brick (TK4.2), primarily because of the greatest value of specific coal consumption among the selected technologies. By contrast, low coal consumption makes the VSBK and the HHK the cleanest technologies in terms of CO_2 emissions (TK2.5 per brick).

4.2.4. Results of the Social Cost-Benefit Analysis

The analysis shows that VSBK and HHK are the most socially profitable technologies, with net benefits of

Table 5. The health cost of air pollution per brick is highest for the FCK (2009).

Kiln	Annual health	damages	Present value of he	alth damages [*]
type	million TK/kiln	TK/brick	million TK/kiln	TK/brick
FCK	8.2	2.1	69	0.9
IFCK	4.2	1.1	35	0.5
VSBK	3.3	0.7	28	0.3
ннк	15.7	1.0	131	0.5

*Over 20 years, 10% discount rate.

Factor	FCK	IFCK	VSBK	ННК
Total brick production (thousand kg-bricks) ^a	11,600	11,600	13,900	104,600
Coal per 100,000 bricks (t) ^b	22	15	13	13
Specific energy consumption (TJ/kg-brick) ^c	0.0019	0.0013	0.0012	0.0009
Carbon emission factor (tC/TJ) ^d	25.8	25.8	25.8	25.8
Carbon to CO ₂ conversion factor	3.6	3.6	3.6	3.6
CO ₂ per kiln per season (t) ^e	2100	1500	1500	4700
CO ₂ per100,000 bricks per season (t/100,000 bricks)	53	36	35	31
Price CO ₂ (US\$/t) ^f	13.5	13.5	13.5	13.5
Cost of CO2 emissions (thousand TK/kiln/year)	2017	1375	1424	4451
Cost of CO ₂ emissions (TK/brick/year)	0.50	0.34	0.30	0.30
Cost of CO ₂ emissions (TK/brick, present value)	4.2	2.9	2.5	2.5

Table 6. The cost of CO₂ emissions per brick is highest for the FCK (2009).

Sources: ^a[12]; ^b[5] for FCK, [11] for VSBK, [12] for HHK and 2009 field survey for IFCK; ^cEstimated as specific coal consumption (kg/100,000 bricks) * calorific value (TJ/kg) *brick weight (kg/brick); ^d[31]; ^eEquals total brick production *specific energy consumption * carbon emission factor * carbon to CO₂ conversion factor. ^f[12].

Table 7. Results of the social cost-benefit analysis (presentvalue, 20 years, 10%, 2009).

Costs/benefits	FCK	IFCK	VSBK	ннк
Costs (million TK/kiln)	200	151	139	536
Investment cost	4	7	6	56
Cost of land	1	1	1	3
Cost of buildings	0	0	1	9
Operating costs	109	95	92	300
Health impacts of pollution	69	35	28	132
CO ₂ emissions	17	12	12	37
Benefits (million TK/kiln)	198	200	214	746
Net benefits (million TK/kiln)	-2	49	76	210
Net benefits (TK/thousand bricks)	-3	43	75	68

TK68-75 per thousand bricks. In contrast, the high costs of air pollution and CO_2 emissions make the FCK socially unprofitable, causing net social costs of TK3 per thousand bricks.

5. Sensitivity Analysis

Table 8 presents a sensitivity analysis of net returns at different discount rates (2 and 5 percent). The results indicate that for any chosen discount rate, the HHK is the most profitable technology. FCK is the least attractive, and becomes unprofitable from the social viewpoint.

6. Discussion

It should be noted that the above analysis is subject to some limitations. First, it covers only a set of technologies for which data could be made available. Other technologies, though successful throughout the region,

Table 8. Estimated net	benefits at	changes in	n discount ra	tes
(TK/1000 bricks).				

	Dis	count rates (%	()
Private net benefits	10	5	2
FCK	103	109	147
IFCK	107	127	172
VSBK	108	187	269
ННК	116	205	282
Social net benefits			
FCK	-3	-1	-1
IFCK	43	53	73
VSBK	75	106	144
ННК	68	185	256

could not be included, either because of lack of welldocumented information (e.g. Improved Zigzag) or because of their unlikely viability in Bangladesh (e.g. technologies based on non-fired bricks¹²). Therefore, the implications of this analysis refer only to the technologies covered by this paper.

Second, despite capturing a large portion of the impacts caused by brick kilns, the analysis does not include some effects, such as the impacts of air pollution on the value of real estate, on recreational areas, and on agricultural productivity. Thus, the present estimates should be regarded only as orders of magnitude.

Bearing in mind these limitations, the analysis points to some useful results. **Figure 1** illustrates the net returns per thousand bricks for each technology for the entrepre-

¹²Non-fired bricks require material such as cement, sand and sometimes stone chips, which are not available in Bangladesh. The need to import raw material as well as equipment makes the business financially unattractive for the entrepreneurs.

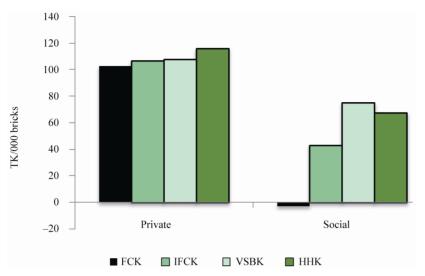


Figure 1. Net returns for the entrepreneur and for the society.

neur and for the society. Adopting cleaner technologies could increase the entrepreneur's profit from TK103 to TK116 per thousand bricks. When the costs of air pollution and CO_2 emissions are factored in, traditional technologies become detrimental for the society: the value of the bricks is lower than the health costs imposed by making them. Cleaner technologies are the most desirable, with social net returns of TK68-75 per thousand bricks.

Better economic benefits from cleaner technologies is positive, but not enough by itself. Most brick entrepreneurs in Bangladesh can neither afford cleaner kilns, nor receive a loan to buy them. The next section provides some concrete recommendations for a more sustainable brick sector in Bangladesh.

7. Conclusions and Recommendations

In Bangladesh, brick sector is characterized by outdated technologies with low energy efficiency and high emissions, low mechanization rate and dominance of smallscale brick industries. This analysis shows that:

1) traditional polluting technologies are relatively profitable for the entrepreneur. However, when the costs of air pollution and CO_2 emissions are factored in, they become undesirable for the society. Cleaner technologies stand out as the most socially profitable, with net returns of TK68-75 per thousand bricks.

2) replacing existing brick kilns with cleaner technologies would reduce the impact of brick pollution on premature mortality in Dhaka by 45 - 60 percent.

3) the development of the brick sector in Bangladesh

over the next 20 years should aim at: moving from traditional brick-making technologies (e.g. FCK) to cleaner ones (e.g. VSBK, HHK); diversifying products that are less energy intensive; increasing the proportion of largescale enterprises with higher capacity to adapt to cleaner technologies. To achieve these goals, a summary of concrete recommendations is provided below [6].

7.1. In the Short Run

- Recognize brick kilns as a *formal industry*. This would enable easier access to financial resources and improved working conditions.
- Create a *Brick Technology Center*. The center should disseminate information on new wall materials (e.g. perforated and hollow bricks), alternative raw materials and promote pilot projects of new technologies¹³.
- Facilitate the availability of *subsidized credit lines* to account for reduced health impacts from pollution and of other *economic incentives* supporting the production of new wall materials (e.g. via specific funds and preferential tax policies, as in China).
- Provide access to *carbon markets*, on account of the carbon emission reductions provided by cleaner technologies¹⁴.

7.2. In the Medium Run

- *Enforce the existing regulations and policies*, such as the ban of traditional high polluting kilns (e.g. FCK), particularly those located close to large population centers (e.g. Dhaka), upstream of the wind in the dry season, from November to April.
- Introduce regulations and policies that encourage adoption of cleaner technologies, such as revising emissions standards for brick kilns under ECR97 to

¹³For example, through the Clean Air and Sustainable Environment (CASE) project and a grant from the Energy Sector Management Assistance Program (ESMAP), the World Bank is introducing clean technologies near Dhaka such as VSBK, Zig-Zags, HHKs and tunnel kilns. ¹⁴To make newer technologies more attractive, a carbon finance project will provide carbon benefits of \$75,000 per year to each HHK.

make them technology independent and to encourage brick diversification (e.g. perforated or hollow bricks for partition walls).

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